

WORKSHOP REPORT

**Regional Workshop on Control and Monitoring of ODS
Consumption for West Asia**

Damascus, Syria, 13-15 December 1997



OzonAction Information Clearinghouse
OzonAction Programme



Industry and Environment

WORKSHOP REPORT

**REGIONAL WORKSHOP ON CONTROL AND MONITORING
OF ODS CONSUMPTION FOR WEST ASIA**

Damascus, Syria, 13-15 December 1997

Organized by
The United Nations Environment Programme Industry and Environment
(UNEP IE)

Hosted by the Government of Syria

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EXECUTIVE SUMMARY

The Regional Workshop on Control and Monitoring of ODS Consumption for West Asia is the second of a series of similar workshops designed and implemented by UNEP for the benefit of Article 5 countries in Africa, Asia, Latin America and the Caribbean regions. The Workshop for West Asia was approved at the 19th Meeting of the Executive Committee of the Multilateral Fund for the Implementation of the Montreal Protocol (MP).

The objective of the Workshop was to enable the participating countries to set up and implement efficient legal systems and institutional frameworks to control and monitor their ODS consumption, in particular imports and exports.

It was expected that each participating country's team would develop an action plan showing how to establish an efficient legal system and a necessary institutional framework to control and monitor the ODS imports and exports in their own country and how to implement these measures.

29 participants from 12 countries registered for the Workshop and one representative from Palestine was present as observer. The participants profile was as follows :

Ozone Officers	-	30%
Customs Administration Officers	-	23%
Supervisors (Ministerial level)	-	47%

The Workshop was structured in such a way that the participants could obtain expert advice on the subject matter and share their own experiences through :

plenary presentations where the speakers were dealing with the most important problems concerning control and monitoring of ODS in the framework of ODS import/export licensing system

working sessions where the participants could express and exchange their own opinions on the issues covered by the Workshop as well as work out the suggestions for plans of necessary actions to be undertaken in their countries.

The participants were given all workshop documents, including presentations and introductions to the working sessions, translated to Arabic. English versions of the documents were also provided on request. Simultaneous translation to and from English/Arabic was maintained during all plenary presentations and discussions.

The Workshop Agenda included inter-alia, the following four working sessions :

1. Systems currently in place in participating countries

2. Establishing an import/export licensing system
3. Training in practical use of an import/export licensing system
4. Drafting national action plans

During the workshop, the participants had an opportunity to acquire valuable information on the existing related MP requirements as well as on the ODS import/export licensing systems already in place in other countries, methods of establishing such systems, options for their design and their practical suitability for monitoring and control of ODS consumption. The participants had also the opportunity to discuss their own situation with regard to these issues and share experience with their colleagues from the other countries, not only from the West Asia Region (ROWA), but also from neighbouring regions (Egypt, Iran, Iraq).

It was very important that at the same time countries with no experience in ODS import/export control were advised how to select, establish and run import/export system and countries with some level of experience could acquire information that may help them to improve their own systems.

The participants of the Workshop drafted recommendations and comments where they pointed out the need for introducing ODS import/export licensing system in these countries who do not have it in place and possibility of improving such system if it already exists. They encouraged countries of the Region who are not Parties to the Vienna Convention, Montreal Protocol or its Amendments to ratify these treaties. They also agreed that introduction of international harmonized customs coding system (HS) is of great importance for facilitating monitoring and control of ODS. Evaluation results show that the Workshop was appreciated by the participants.

One outstanding output from the Workshop was that the participants developed action plans concerning establishment of ODS import/export licensing systems in their countries as well as proposals for institutional frameworks necessary to deal with such system in practice.

1. BACKGROUND.

The Regional Workshop on Control and Monitoring of ODS Consumption for West Asia is the second of a series of similar workshops designed and organised by UNEP for developing countries in African, Asian, Latin American and Caribbean regions. The Workshop for West Asia was approved by the Executive Committee at its 19th Meeting.

According to the Montreal Protocol, the developing countries (Article 5(1) countries) must freeze their consumption of five main chlorofluorocarbons (CFCs) by 1 July 1999 at the average 1995-97 level, and then start reducing and eliminating the consumption of the CFCs and other ODS. Under the MP, each country must report its ODS consumption, defined as import plus production minus export of the controlled chemicals, to the Parties of the MP through Ozone Secretariat.

A legal system to control and monitor the ODS imports and exports is then of vital importance for the governments' possibilities to fulfill these requirements. Moreover, having an import/export licensing system has become mandatory under the latest Amendment to the Protocol approved by the Parties in Montreal in September 1997. Legal restrictions on the production of ODS are also

necessary but will have less practical impact in most developing countries, as relatively few of them produce ODS.

2 OBJECTIVES

The objective of the Workshop was to enable the participating countries to set up and implement efficient legal systems and institutional frameworks to control and monitor their ODS consumption, in particular imports and exports.

3. EXPECTED RESULTS

It was expected that at the end of the Workshop each participating country's team would develop an action plan showing how to establish an efficient legal system and a necessary institutional framework to control and monitor the ODS imports and exports in their own country and how to implement these measures. After the workshop, these officers were expected to further develop proposals for such system/framework for discussions with and decisions by the appropriate bodies in each country.

It was expected that the information provided at the Workshop and in the UNEP Resource Module on Export/Export licencing systems should make the participants adequately equipped for this work at the national level.

4. PARTICIPANTS

29 participants from 12 countries registered for the Workshop and one representative from Palestine was present as observer. 6 countries represented at the Workshop (Jordan, Qatar, Kuwait, Saudi Arabia, Egypt and Iran) were parties to the MP and its London and Copenhagen Amendments, 2 (Bahrain and Lebanon) were parties to the MP and its London Amendments, 2 (Syria and Yemen) were parties to the MP only and 2 (Oman and Iraq) were not parties to the MP. The participation of non-Party countries was funded by the Government of Finland through FINNIDA funds. The complete list of participants is presented in ANNEX 10.2.

The participants profile was as follows :

Ozone Officers	-	30%
Customs Administration Officers	-	23%
Supervisors (Ministerial level)	-	47%

The presence of both decision makers and officers dealing with ozone layer protection issues in their daily practice as well as customs officers was necessary to ensure that the required coordination for establishing an ODS import/export licencing system would be established.

5. METHODOLOGY

The Workshop was structured in such a way that the participants could receive information and share

their own experience step by step through :

plenary presentations where the speakers were dealing with the most important problems concerning control and monitoring of ODS in view of ODS import/export licensing system; and

working sessions where the participants could express and exchange their own opinions on the issues covered by the Workshop as well as work out the suggestions for plans of necessary actions to be undertaken in their countries.

There were brief introductions given to each of the working sessions by the discussion facilitator. At the working sessions the participants were divided into working groups, usually consisting of country teams. Working groups were structured differently for each working session. Countries with some experience and without any experience were put together. Each working group selected its own discussion moderator and rapporteur who represented the group at the plenary discussion of the results of each particular working session. Discussion facilitators visited each of the working groups during the working sessions.

The participants were given all workshop documents, including presentations and introductions to the working sessions, translated to Arabic. English versions of the documents were also provided on request. Simultaneous translation to and from English/Arabic was maintained during all plenary presentations and discussions.

6. CONTENTS

The Workshop Agenda is presented in ANNEX 10.1. It included, *inter alia*, presentations on systems currently in place in some participating countries and establishment and operation of import/export licensing systems. It also included the following four working sessions :

1. Systems currently in place in participating countries
2. Establishing an import/export licensing system
3. Training in practical use of an import/export licensing system
4. National action plans

Presentations given at the Workshop are briefly summarized below :

Mr. G. Bankobeza from the Ozone Secretariat (UNEP, Nairobi) presented the phaseout schedules for the controlled substances under the MP and the reporting requirements and actions to be taken by the Parties to implement decisions taken at IX MOP that were dealing with ODS licensing systems and control of import/export of products and equipment using ODS or designed to be used with ODS.

Mr. D. Langlois from Environment Canada described the import/export licensing system introduced in Canada to monitor and control ODS traffic. Based on Canada's experience he discussed the problems that have to be solved in implementing such system giving special attention to training of

customs officers, as well as building awareness of these problems in the ODS users, dealers and importers and even general public.

Mr. K. Kalaly from the Ministry of Environment (Syria) and Mr. H. Shahin from General Corporation for Environment Protection (Jordan) presented the import/export licensing systems implemented in their countries. These systems, which are currently used only to monitor trade with ODS can be modified in the near future to enable control of these substances to meet the phaseout schedules required by the MP.

Dr. J. Kozakiewicz from Ozone Layer Protection Unit Poland presented steps to be taken in establishing an import/export licensing system in any country. He pointed out the need of establishing both suitable legislation and well designed institutional framework to deal with monitoring and control of ODS. Based on his experience in preparation and implementation of such system he explained how to design and complete application forms used for import/export permits as well as how to monitor and control ODS under such system He also presented certain issues to be taken into account when dealing with ODS import/export including proper use of customs codes and avoiding illegal trade and explained problems that may be faced in practice.

Ms G. Hernandez from UNEP presented the new UNEP Resource Module designed to be used by the national Ozone Units in Article 5(1) countries for the design and implementation of import/export licensing system. The Module was used as resource document during the working sessions.

The Workshop proceedings containing , *inter alia*, the texts of presentations as well as introductions and training materials to working sessions, is available upon request from the UNEP IE OzonAction Programme.

7. RESULTS, CONCLUSIONS, RECOMMENDATIONS AND LESSONS LEARNED

During the workshop, the participants had an opportunity to acquire valuable information on the existing MP requirements concerning ODS as well as on the ODS import/export licensing systems already in place, methods of establishing such systems, options for their design and their practical suitability for monitoring and control of ODS consumption. The participants had also an opportunity to discuss their own situation with regard to these issues and share experience with their colleagues from the other countries, not only from the West Asia Region (ROWA), but also from neighbouring regions (Egypt, Iran, Iraq).

It was very important that in the same time countries with no experience in ODS import/export control were advised how to select, establish and run import/export system and countries with some level of experience could acquire information that may help them to improve their own systems. However, it is recommended that the questionnaires prepared for the participants of the next workshops of this series are re-designed to differentiate between countries which already have ODS import/export licensing system and those without such system.

It should also be noted that even representatives of countries which are not parties to the MP participated very actively in the Workshop and distinctly contributed to its outputs, what strongly

supports the need for organization of such workshops in the future.

Results of Working Sessions 1-3 are presented below. Working Session 4 (National action plans) will be described under Chapter 8 : Follow-up Action Plan.

Results of Working Session 1 : Systems currently in place in participating countries

The purpose of this session was to review the current situation in the participating countries as regards ODS monitoring and control. Questions concerning the following issues were asked first through a questionnaire sent to the countries before the Workshop and then at the working session:

1. Controls of imports in general
2. Control on exports of chemicals
3. Control on sales of chemicals
4. Control on production of chemicals
5. Permits or licenses for imports of ODS
- 5.5 Existing law or regulations to introduce a license requirement for ODS imports without going to the Parliament
6. Special permits or licenses required for exports of ODS
8. Regulation on imports of products containing CFCs or other ODS
9. System to collect ODS imports and exports data
10. Regulations under preparation

The results based both on answers given by the countries before the Workshop and on reports of the session are presented below.

Country	Q1	Q2	Q3	Q4	Q5	Q55	Q6	Q8	Q9	Q10
Bahrain***	Yes	Yes	No	Yes	No	Yes	No	No	No	No
Egypt	Yes	Yes	No	No	No	Yes	No	No	Yes	Yes
Iraq*	Yes	Yes	No	Yes	No	No	No	No	No	No
Iran	Yes	Yes	No	Yes	Yes	No	No	No	No	No
Jordan	Yes	Yes	No	No	Yes	No	No	No	No	No
Kuwait	Yes	Yes	No	No	Yes	Yes	No	No	Yes	Yes
Lebanon** *	Yes	Yes	No							
Oman*	No	Yes	No	Yes	No	Yes	No	Yes	Yes	Yes
Palestine*	Yes	Yes	Yes	No	No	No	No	No	No	Yes
Qatar	Yes	No	No	No	Yes	No	No	Yes	No	Yes
S. Arabia	Yes	No	Yes	No	Yes	No	Yes	No	No	Yes
Syria**	Yes	No	Yes	No	Yes	Yes	Yes	Yes	Yes	Yes

Yemen**	Yes	No	No	Yes	No	Yes	No	No	No	Yes
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* Not parties to the MP

** Not parties to London and Copenhagen Amendments

***Not parties to Copenhagen Amendments

It seems clear from this table that while most of the participating countries have general control of imports in place, only few have established specific measures to control ODS.

Results of Working Session 2 : Establishing an import/export licensing system

The purpose of this session was to get participants' views on establishing or improving import/export licensing systems in their countries. The main results of the discussions can be summarized as follows

All country teams agreed that import permits should be used not only to monitor ODS, but also to limit their availability

Most country teams agreed that the legislation should be based on the existing acts and it should preferably include general licenses given to selected importers and then issuing temporary permits since it would provide better flexibility in dealing with pool of ODS allowed by the MP

Most country teams agreed that institutional framework designed to deal with ODS imports/exports should be as simple as possible and all of them proposed schemes for such framework that would be possible to establish in their countries

All country teams agreed that Annex A ODS (CFCs and halons) should be controlled, some added also Annex B, C and E substances. There was no consensus on level of ambition - some country teams wanted to stick to the minimum obligations under the MP, while some declared they could follow more strict phaseout schedules

Most country teams agreed that importers should be selected based on their ODS market share and that some margin should be left for emergency cases

Results of Working Session 3 : Training in practical use of an import/export licensing system

The purpose of this session was to make the participants acquainted with the most common problems faced in dealing with import/export licensing system in practice and get their views on these problems.

The most common problems found by the participants in completing and checking-out the forms used to apply for import/export permits were :

- giving customs codes to particular substance or mixture
- differentiation between HCFCs and HFCs

differentiation between ODS-containing mixture and ODS-containing product (products are treated differently by the MP)
trade with non-Parties

There was consensus on that importers should be requested to keep records of their customers, but there was no consensus on whether export controls should also be included to the legislation dealing with ODS

These observations will help in designing the next workshops of the series. However, it is suggested that because of presence of some high level administration officers at the workshops, direct exercises at the working sessions should rather be avoided.

The final recommendations and comments agreed upon at the Workshop are included in **Annex 8**.

8. FOLLOW-UP ACTION PLAN

At Working Session 4 all participating countries were expected to develop their final plans for action aimed at establishing or improving an import/export licensing system. These plans were presented by the countries and discussed in the plenary, and were revised after consultations with responsible authorities in each country. The plans were based on the previous experience of the participants and information acquired at the Workshop. The plans included, inter alia, order of administrative actions to be taken, time needed to start drafting recommendations and to take final decisions, cooperation with customs authorities.

Detailed final action plans (including in most cases a scheme of institutional framework designed to implement import/export licensing system in particular country) are presented in Annex 10.6.

It is expected that countries participating at the Workshop will include those plans in their activities under the Institutional Strengthening project, if applicable, and will inform UNEP about progress in implementation of their action plans through the corresponding progress reports, and at network meetings.

9. EVALUATION BY PARTICIPANTS

Graphical representation of the Workshop evaluation by the participants (20 participants out of 29 answered the questionnaire) is presented in Annex 10.7. An important observation from the evaluation results is that the Workshop was, in general, highly appreciated by the participants since only good or very good marks were given under "Overall Evaluation". Especially high marks were also given to "Working Sessions" which correlates with the main outcome from the Workshop - final action plans to establish or improve their own ODS import/export licensing system were prepared by all participating countries. Assistance of the Workshop in establishing such system and monitoring ODS consumption got also very good or good marks. However, it is suggested that questions in the evaluation questionnaire should be re-drafted to differentiate between countries with

some experience in such system and those who are newcomers.

In their additional comments some participants pointed out that too much work was planned for too little time (three days), so they did not have enough time to think over the excessive information given during presentations to take full advantage of it during working sessions.

ANNEXES

ANNEX 1

WORKSHOP AGENDA

Workshop objectives

To enable participating Art.5 countries to initiate the establishment and implementation of efficient systems to control and monitor their ODS consumption.

To facilitate reporting of ODS consumption to the Ozone Secretariat and to the Multilateral Fund.

Target audience

Officers in charge of coordinating ODS strategies (ODS Officers) and key officers from ministries that control import and export, in countries in West Asia (two persons per country).

Duration: 3 days.

Time for presentations includes time for questions.

DAY 1

Chair : Mr. Khaled Kalaly, Syria

Rapporteur : Mr. Hussain Shahin, Jordan

08.00-08.45 Registration

08.55-09.00 Arrival of H.E. Minister of the Environment, Mr Abdel Hamid Al Mounadid

1. Opening Session

09.00-09.15 *Welcome address: Mr Khalid Kalaly, National Ozone Unit Coordinator, Ministry of Environment*

09.15-09.30 *Keynote Opening Address : H.E.Minister of the Environment, Mr Abdel Hamid Al Mounadid*

09.30-09.50 *UNEP Address: The detrimental effects of ozone depletion and the workshop objectives: Ms Gladys Hernandez, OzonAction Programme, UNEP*

09.50-10.15 *UNEP video film: "Saving the Ozone Layer"*

10.15-10.30 Coffee Break

2. Montreal Protocol Requirements

10.30-11.20 *Phase-out schedule of controlled substances under the Montreal Protocol, reporting Requirements and Actions to be taken by Parties to implement decisions IX/8 (Licensing Systems) and IX/9 (Control of export of Products and Equipment using ODS):Mr Gilbert Bankobeza, Legal Officer, Ozone Secretariat*

3. Experience of Existing Control and Monitoring Systems

11.20-12.00 *Current and/or planned control and monitoring systems in some developed and developing countries): Canada: Mr Denis Langlois, Environment Canada*

12.00-13.00 Lunch Break

13.00-14.20 *Current and/or planned control and monitoring systems in some developed and developing countries (continued):*
-Syria : Mr Khalid Kalaly
-Jordan : Mr Hussein Shahin, General Corporation for Environment Protection

14.20-14.35 Coffee Break

DAY 1 cont.

- 14.35-14.50 *Logistics of working groups, objectives and proceedings of First Working Session: Dr Janusz Kozakiewicz, Ozone Layer Protection Unit, ICRI, Poland*
- 14.50-16.30 ***First Working Session - Systems Currently in Place in Participating Countries***
Each country team reports on the current situation in its country; discussions on problems encountered and possibilities foreseen.
5 working groups (6-8 persons/group).
- 16.30-17.30 *Each working group reports to plenary on the current situation and problems encountered in countries belonging to its group.*

DAY 2

Chair : Mr Ibrahim Ahmed Ali Al-Ajami, Oman

Rapporteur : Ms Layla Rajab Zayed, Bahrain

- 09.00-09.40 *Each working group reports to plenary on the current situation and problems encountered in countries belonging to its group (continued).*

4. Establishing an Import/Export Licensing System

- 09.40-10.20 *How to establish an import/export licensing system : Dr Janusz Kozakiewicz*
- 10.20-10.35 *Presentation of UNEP IE's Resource Module for national workshops on the establishment of an import/export licensing system: Ms Gladys Hernandez*
- 10.35-10.50 Coffee Break
- 10.50-11.00 *Logistics of working groups, objectives and proceedings of Second Working Session : Dr Janusz Kozakiewicz*
- 11.00-12.30 ***Second Working Session - Establishing an Import/Export Licensing System***

Discussions on how the participating countries should now proceed nationally to introduce an import/export licensing system.
Each country team is asked to draw the scheme of institutional framework

that may be (or actually is) used to operate import/export licensing system in each team's country.

Comments on the usefulness of the UNEP IE's Resource Module for the process to introduce an import/export licensing system

12.30-13.30 Lunch Break

DAY 2 cont.

13.30-14.30 *Each working group reports to plenary on its conclusions and recommendations on the establishment of an import/export licensing system and on the usefulness of UNEP IE's Resource Module to assist countries in setting up such a system.*

5. Practical Use of Import/export Licensing System. Monitoring ODS Consumption Under Such System.

14.30-15.10 *How to use import/export licensing system in practice: Dr Janusz Kozakiewicz*

15.10-15.25 Coffee Break

15.25-15.40 *Logistics of working groups, objectives and proceedings of Third Working Session: Dr Janusz Kozakiewicz*

15.40-17.30 ***Third Working Session - Training in practical use of an import/export licensing system.***

Participants are trained in operating an import/export licensing system.

Discussions on how the participating countries should proceed nationally to implement a reliable monitoring of ODS imports/exports under such system.

Comments on the usefulness of the Resource Module for this process

DAY 3

Chair : Ms Salwa Gamal El-Tayeb, Egypt

Rapporteur : Mr Hanna Bou Habib, Lebanon

09.00-10.00 *Each working group reports to plenary on its conclusions and recommendations regarding the use of an import/export licensing system in practice and how this system may be operated to monitor ODS consumption and to ensure compliance. The report should also contain comments and recommendations with regard to UNEP draft Training Module.*

6. Planning Follow-up Actions

10.00-10.15 *Logistics of working groups, objectives and proceedings of Fourth (Final) Working Session*
- Dr Janusz Kozakiewicz, Ozone Layer Protection Unit, ICRI, Poland

10.15-10.30 Coffee Break

10.30-12.00 ***Fourth (Final) Working Session*** - National Action Plans

The participants from each country should together develop plans for their immediate actions to initiate the establishment of systems to control and monitor ODS imports and exports in their own country.

12.00-14.00 Presentation of National Action Plans to plenary (10 minutes/country);

14.00-14.30 Preliminary evaluation of the workshop and suggestions for improvements.

14.30-14.45 Presentation of conclusions and recommendations of the workshop

14.45-15.00 Closure of the workshop

15.00-17.00 Farewell reception offered by the Government of Syria

ANNEX 2

LIST OF PARTICIPANTS

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ANNEX 3

LIST OF TRAINERS/SPEAKERS

Speakers

H.E. Minister of the Environment, Mr. Abdel Hamid Al Mounadid
Syria

Dr. Janusz Kozakiewicz
Associate Professor
Director's Plenipotentiary for Ozone Layer Protection Affairs
Head of Ozone Layer Protection Unit
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Global Air Issues Branch
Environmental Protection Service
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UNEP

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ANNEX 4

LIST OF PRESENTATIONS AND WORKING SESSIONS

PRESENTATIONS :

1. Phaseout schedule of controlled substances under the Montreal Protocol, reporting requirements and actions to be taken by the Parties to implement decisions IX/8 (Licensing systems) and IX/9 (Control of export of products and equipment using ODS)

Mr Gilbert Bankobeza, Ozone Secretariat, UNEP, Nairobi

2. Current and/or planned control and monitoring systems in some developed and developing countries

2.1. Canada - Mr Denis Langlois, Environment Canada

2.2. Syria - Mr Khalid Kalaly, National Ozone Unit, Syria

2.3. Jordan - Mr Hussein Shahin, General Corporation for environment Protection,
Jordan

3. Presentation of UNEP IE's Resource Module for national workshops on establishment of an import/export licensing system

Ms Gladys Hernandez, UNEP IE, Paris

4. How to establish an import/export licensing system

Dr Janusz Kozakiewicz, OLPU, ICRI, Poland

5. How to use import/export licensing system in practice

Dr Janusz Kozakiewicz, OLPU, ICRI, Poland

WORKING SESSIONS:

1. Systems currently in place in participating countries

2. Establishing an Import/Export Licensing System

3. Training in practical use of an import/export licensing system

4. National Action Plans

ANNEX 5

LIST OF TRAINING AND BACKGROUND MATERIAL

Training Material :

1. Appendices to the presentations made by J. Kozakiewicz
 - Appendix 1 : Structure of computer database useful for monitoring and controlling consumption and use of ODS with assistance of import/export licensing system
 - Appendix 2 : Various types of licensing systems
 - Appendix 3 : Recommendations for complementary national code on ODS
2. Brief Introductions to Working Sessions 1, 2, 3 and 4 (by Dr J. Kozakiewicz)
3. Questionnaires for Working Sessions 1, 2, 3 and 4
4. Reporting Formats for Working Sessions 1, 2, 3 and 4
5. Special training aids for Working Session 3
 - Example of a design of an Application Form that may be used by importers/exporters to apply for a permit to import/export ODS
 - Case Exercises

Background Material :

1. Handbook of the International Treaties for the Protection of the Ozone Layer
 - The Vienna Convention (1985)
 - The Montreal Protocol (1987), Fourth Edition (1996), Ozone Secretariat, UNEP (Nairobi)
2. Report of VIIIth Meeting of the Parties to the Montreal Protocol, San Jose (Costa Rica), 1996 (UNEP/OzL.Pro.8/12), UNEP (Nairobi)
3. Report of IXth Meeting of the Parties to the Montreal Protocol, Montreal (Canada), 1997 (UNEP/OZL.Pro9./12), UNEP (Nairobi)

4. Monitoring Imports of ODS : A Guidebook, UNEP and SEI joint publication
5. Elements for Establishing Policies, Strategies and Institutional Framework for Ozone Layer Protection, UNEP IE and Multilateral Fund joint publication
6. UNEP IE Resource Module on establishment of ODS import/export licensing system
7. Phase-out schedule of controlled substances applicable to Parties operating under Article 5.

ANNEX 6

FINAL ACTION PLANS

- 1. Bahrain**
- 2. Egypt**
- 3. Iraq**
- 4. Iran**
- 5. Jordan**
- 6. Kuwait**
- 7. Lebanon**
- 8. Oman**
- 9. Palestine**
- 10. Qatar**
- 11. Saudia Arabia**
- 12. Syria**
- 13. Yemen**

REGIONAL WORKSHOP ON CONTROL AND MONITORING OF ODS CONSUMPTION

Damascus, 13-15 December 1997

FINAL ACTION PLAN

COUNTRY: BAHRAIN

1) Persons in the Ministries that need to be approached immediately

Director General and Minister of Environmental Affairs

2) Background material that needs to be gathered and compiled in order to have a preliminary discussion with superiors on the content and structure of a suitable import and export licensing system

The experience of Canada and Poland and other countries in this field. Information about HS

Individual responsibilities:- Ministry of Commerce (General License)

- Industry, Health
- Statistics (Records)
- Customs (Monitoring and control)

3) Other Ministries and authorities that need to be approached

Same as above (Ministers)

4) Person who will start up discussions with legal experts on the possibility of using existing legislation

Environmental Affairs (Ozone Officer)

5) Person who will take the lead in starting drafting recommendations with regard to the structure and regulations on an import system

Minister of Housing, Municipalities of Environment

Estimate date: 3rd quarter 1998

6) Person who will take the lead in drafting recommendations on the procedures for cooperation between the authority in charge of ozone issues and the customs officials at local entry ports

Minister

Estimate date and first activity: Its depends on item 5 after finishing the first step

7)Person who will take the lead in drafting recommendations on

--ODS import applications forms: Environmental Affairs (E.A.) Ozone Office
--ODS reporting forms:..... E.A. Ozone Office + Statistics
--Custom declaration forms:..... E.A. Ozone Office + Customs

Estimated date and first activity: After finishing item 5 and 6
Sequence: (1, 3 and 2)

8)Person who will take the lead in drafting recommendations on collaboration between the authority in charge of ozone issues and the customs authorities in general (training customs officials, tracking illegal imports, etc...)

Customs Officials (Ozone Office with the help of UN) Customs after item 6 is in place

9)Persons who will take the lead in organizing a national workshop on the introduction of an import licensing system and cooperation between the authority in charge of ozone issues and customs authorities (as relevant)

Environmental Affairs (Ozone Office)

10)Estimated time before a final decision can be taken on regulations requiring a permit for ODS imports and exports by the legally appropriate level

One year

11) Suggested schemes of institutional framework to deal with implementation of the Montreal Protocol and import/export licensing system

REGIONAL WORKSHOP ON CONTROL AND MONITORING OF ODS CONSUMPTION

Damascus, 13-15 December 1997

FINAL ACTION PLANS

COUNTRY: EGYPT

1) Persons in the Ministries that need to be approached immediately

The National Ozone Panel (NOP)

2) Background material that needs to be gathered and compiled in order to have a preliminary discussion with superiors on the content and structure of a suitable import and export licensing system

The existing regulations in Egypt. Recommendations of this workshop

Individual responsibilities:

* Ozone Unit & Customs and Foreign Trade Planning Department

3) Other Ministries and authorities that need to be approached

The NOP as mentioned in (1)

4) Person who will start up discussions with legal experts on the possibility of using existing legislation

NOP Legal Adviser

5) Person who will take the lead in starting drafting recommendations with regard to the structure and regulations on an import system

Directorate of Foreign Trade Planning

Estimate date: Already started July 1997

6) Person who will take the lead in drafting recommendations on the procedures for cooperation between the authority in charge of ozone issues and the customs

officials at local entry ports

NOP

Estimate date and first activity: *(To be completed)*

7)Person who will take the lead in drafting recommendations on

- ODS import applications forms: NOP Customs member
- ODS reporting forms:..... Ozone Unit
- Custom declaration forms:..... NOP Customs member

Estimated date and first activity: Already started July 1997

8)Person who will take the lead in drafting recommendations on collaboration between the authority in charge of ozone issues and the customs authorities in general (training customs officials, tracking illegal imports, etc...)

NOP

9)Persons who will take the lead in organizing a national workshop on the introduction of an import licensing system and cooperation between the authority in charge of ozone issues and customs authorities (as relevant)

Ozone Unit

10)Estimated time before a final decision can be taken on regulations requiring a permit for ODS imports and exports by the legally appropriate level

1 year (approximately) before the end of 1998

11)Suggested schemes of institutional framework to deal with implementation of the Montreal Protocol and import/export licensing system

- a)N.O.P.
- b)Amendment to the existing system

REGIONAL WORKSHOP ON CONTROL AND MONITORING OF ODS CONSUMPTION

Damascus, 13-15 December 1997

FINAL ACTION PLAN

COUNTRY: IRAK

1) Persons in the Ministries that need to be approached immediately

Ozone Committee

2) Background material that needs to be gathered and compiled in order to have a preliminary discussion with superiors on the content and structure of a suitable import and export licensing system

1. The Convention
2. The Protocol and its amendments
3. Experience of other countries, especially those of our region

Individual responsibilities: *(To be completed)*

3) Other Ministries and authorities that need to be approached

Customs, Ministry of Trade / Director General of Environmental Protection and Import

4) Person who will start up discussions with legal experts on the possibility of using existing legislation

Director General of Environmental Protection and Import

5) Person who will take the lead in starting drafting recommendations with regard to the structure and regulations on an import system

Director General of Environmental Protection and Import

Estimate date: N/A

6) Person who will take the lead in drafting recommendations on the procedures for cooperation between the authority in charge of ozone issues and the customs officials at local entry ports

General Directorate of Environmental Protection and Import

Estimate date and first activity: N/A

7)Person who will take the lead in drafting recommendations on

- ODS import applications forms: Ozone Committee & Customs
- ODS reporting forms:..... Ozone Committee & Customs
- Custom declaration forms:..... Ozone Committee & Customs

Estimated date and first activity: N/A

8)Person who will take the lead in drafting recommendations on collaboration between the authority in charge of ozone issues and the customs authorities in general (training customs officials, tracking illegal imports, etc..)

General Directorate of Environmental Protection and Import

9)Persons who will take the lead in organizing a national workshop on the introduction of an import licensing system and cooperation between the authority in charge of ozone issues and customs authorities (as relevant)

General Directorate of Environmental Protection and Import

10)Estimated time before a final decision can be taken on regulations requiring a permit for ODS imports and exports by the legally appropriate level

N/A

11) Suggested schemes of institutional framework to deal with implementation of the Montreal Protocol and import/export licensing system

REGIONAL WORKSHOP ON CONTROL AND MONITORING OF ODS CONSUMPTION

Damascus, 13-15 December 1997

FINAL ACTION PLAN

COUNTRY: IRAN

1) Persons in the Ministries that need to be approached immediately

Ozone Office Manager and Legal Import/Export Regulation Office in Ministry of Commerce

2) Background material that needs to be gathered and compiled in order to have a preliminary discussion with superiors on the content and structure of a suitable import and export licensing system

- a) Classification for tariff numbers on HS
- b) Trade and chemical names of ODS - Identify information about pure chemicals and mixtures and how can we determine licensing requirements for mixtures

Individual responsibilities: Ozone Office and Customs

3) Other Ministries and authorities that need to be approached

Ministry of Industry:

- a) Chemical General Director
- b) Machinery and Metal General Director

4) Person who will start up discussions with legal experts on the possibility of using existing legislation

Ozone Office DOE (legal section) and Ministry of Commerce

5) Person who will take the lead in starting drafting recommendations with regard to the structure and regulations on an import system

Ozone Office DOE (legal section) and Ministry of Commerce

Estimate date: May 1998

6) Person who will take the lead in drafting recommendations on the procedures for cooperation between the authority in charge of ozone issues and the customs officials at local entry ports

Ozone Office

Estimate date and first activity: August 1998

7) Person who will take the lead in drafting recommendations on

--	ODS import applications forms:	Ozone Office
--	ODS reporting forms:.....	Ozone Office
--	Custom declaration forms:.....	Customs

Estimated date and first activity: June 1998

ODS
import/export application forms

8) Person who will take the lead in drafting recommendations on collaboration between the authority in charge of ozone issues and the customs authorities in general (training customs officials, tracking illegal imports, etc...)

Ozone Office and DOE

9) Persons who will take the lead in organizing a national workshop on the introduction of an import licensing system and cooperation between the authority in charge of ozone issues and customs authorities (as relevant)

Ozone Office and DOE

10) Estimated time before a final decision can be taken on regulations requiring a permit for ODS imports and exports by the legally appropriate level

August 1998

11) Suggested schemes of institutional framework to deal with implementation of the Montreal Protocol and import/export licensing system

REGIONAL WORKSHOP ON CONTROL AND MONITORING OF ODS CONSUMPTION

Damascus, 13-15 December 1997

FINAL ACTION PLAN

COUNTRY: JORDAN

1) Persons in the Ministries that need to be approached immediately

Director of Environment/Ministry of Environment. Director of Customs, Director of Legal Affairs / National Ozone Committee

2) Background material that needs to be gathered and compiled in order to have a preliminary discussion with superiors on the content and structure of a suitable import and export licensing system

Decision of MP, Training module of UNEP, recommendations of this workshop and experiences of other countries

Individual responsibilities: *(To be completed)*

3) Other Ministries and authorities that need to be approached

Ministry of Finance/Customs. Ministry of Industry and Trade and Chamber of Commerce and Industry

4) Person who will start up discussions with legal experts on the possibility of using existing legislation

National Ozone Committee

5) Person who will take the lead in starting drafting recommendations with regard to the structure and regulations on an import system

Ozone Unit

Estimate date: July 1998

6) Person who will take the lead in drafting recommendations on the procedures for cooperation between the authority in charge of ozone issues and the customs

officials at local entry ports

Common Committee from Ozone Unit and Customs

Estimate date and first activity: March 1998

7) Person who will take the lead in drafting recommendations on

- ODS import applications forms: Ozone Unit
- ODS reporting forms:..... Importers - Customs - Statistics
- Custom declaration forms:..... Department of Customs

Estimated date and first activity: 7 months

8) Person who will take the lead in drafting recommendations on collaboration between the authority in charge of ozone issues and the customs authorities in general (training customs officials, tracking illegal imports, etc...)

Ozone Unit NOC (Customs)

9) Persons who will take the lead in organizing a national workshop on the introduction of an import licensing system and cooperation between the authority in charge of ozone issues and customs authorities (as relevant)

Ozone Unit

10) Estimated time before a final decision can be taken on regulations requiring a permit for ODS imports and exports by the legally appropriate level

8 months

11) Suggested schemes of institutional framework to deal with implementation of the Montreal Protocol and import/export licensing system

REGIONAL WORKSHOP ON CONTROL AND MONITORING OF ODS CONSUMPTION

Damascus, 13-15 December 1997

FINAL ACTION PLAN (As already implemented)

COUNTRY: KUWAIT

1) Persons in the Ministries that need to be approached immediately

Director General of Kuwait Public Environmental Authority (EPA)

2) Background material that needs to be gathered and compiled in order to have a preliminary discussion with superiors on the content and structure of a suitable import and export licensing system

Latest decisions and amendments adjacent taken place on 9th meeting of the Parties (Montreal, Canada) plus recommendations from this workshop. Each country should take administrative and legal measures to establish and operate licensing system especially for 1999 freeze

Individual responsibilities:

National Ozone Unit (NOU/EPA), Customs Department, Authority of Industry and Ministry of Health, Ministry of Finance Department, plus NGO, plus Industrial Union and others

3) Other Ministries and authorities that need to be approached

Oil companies (Ministry of oil), Chamber of Commerce, Ministry of Planning, Ministry of Public Work, Ministry of Housing, Ministry of Electricity and Water, KISR

4) Person who will start up discussions with legal experts on the possibility of using existing legislation

The focal point/EPA/Ministry of Planning (Legal Department)

5) Person who will take the lead in starting drafting recommendations with regard to the structure and regulations on an import system

EPA, Ministry of Trade (Commerce), Customs and Industrial Public Authority (IPA)

Estimate date: The system now is in operation

6) Person who will take the lead in drafting recommendations on the procedures for cooperation between the authority in charge of ozone issues and the customs officials at local entry ports

EPA

Estimate date and first activity: -

7) Person who will take the lead in drafting recommendations on

--	ODS import applications forms:	EPA and Customs
--	ODS reporting forms:.....	EPA
--	Custom declaration forms:.....	EPA and Customs

Estimated date and first activity: Already on operation

8) Person who will take the lead in drafting recommendations on collaboration between the authority in charge of ozone issues and the customs authorities in general (training customs officials, tracking illegal imports, etc...)

EPA (Ozone Unit, Chemical Register Department in EPA) and Customs (Workshop for HS carried out in 1995 for customs officers)

9) Persons who will take the lead in organizing a national workshop on the introduction of an import licensing system and cooperation between the authority in charge of ozone issues and customs authorities (as relevant)

EPA, Customs and Chamber of commerce

10) Estimated time before a final decision can be taken on regulations requiring a permit for ODS imports and exports by the legally appropriate level

New ministerial decree concerns recycling and halon bank management, establishment and products containing ODSs solvents will be issued after 6 months from January 1998

11) Suggested schemes of institutional framework to deal with implementation of the Montreal Protocol and import/export licensing system

REGIONAL WORKSHOP ON CONTROL AND MONITORING OF ODS CONSUMPTION

Damascus, 13-15 December 1997

FINAL ACTION PLAN

COUNTRY: LEBANON

1) Persons in the Ministries that need to be approached immediately

Minister, Administration Head of Ozone Office, Director General Customs: D.G. & High Council of Customs

2) Background material that needs to be gathered and compiled in order to have a preliminary discussion with superiors on the content and structure of a suitable import and export licensing system

Ministry of Environment: Listing of ODS and characteristics (depleting power). Customs: Product specification, commercial denomination. Chemical formulas

Individual responsibilities:

Ministry of Environment: Technical information supplied by the chemist of the Ozone Unit;

Administration: Information is supplied by the Administration Head of the Ozone Unit

3) Other Ministries and authorities that need to be approached

Ministry of Industry (M.I.); Administration of Customs; Ministry of Interior (M.In.) will be approached by Ministry of Environment

4) Person who will start up discussions with legal experts on the possibility of using existing legislation

Ministry of Environment

5) Person who will take the lead in starting drafting recommendations with regard to the structure and regulations on an import system

Ministry of Environment and Customs simultaneously

Estimate date: Already working on it

6)Person who will take the lead in drafting recommendations on the procedures for cooperation between the authority in charge of ozone issues and the customs officials at local entry ports

Ministry of Environment/Customs Committee

Estimate date and first activity: Immediately because the Ministry of Environment is already working on this issue

7)Person who will take the lead in drafting recommendations on

--	ODS import applications forms:	Ministry of Environment
--	ODS reporting forms:.....	Ministry of Environment
--	Custom declaration forms:.....	Customs

Estimated date and first activity: Immediately

8)Person who will take the lead in drafting recommendations on collaboration between the authority in charge of ozone issues and the customs authorities in general (training customs officials, tracking illegal imports, etc...)

Ministry of Environment (Ozone Office)

9)Persons who will take the lead in organizing a national workshop on the introduction of an import licensing system and cooperation between the authority in charge of ozone issues and customs authorities (as relevant)

Ministry of Environment (Ozone Office)

10)Estimated time before a final decision can be taken on regulations requiring a permit for ODS imports and exports by the legally appropriate level

Unknown

11)Existing schemes of institutional framework to deal with implementation of the Montreal Protocol and import/export licensing system

- a) National level
- b)As shown in the working session 2

REGIONAL WORKSHOP ON CONTROL AND MONITORING OF ODS CONSUMPTION

Damascus, 13-15 December 1997

FINAL ACTION PLAN

COUNTRY: OMAN

1) Persons in the Ministries that need to be approached immediately

Director General of Environment in coordination with Legal and Customs Departments and Industries. There is an existing system for control of import and export, but it needs to be made specific for ODS.

2) Background material that needs to be gathered and compiled in order to have a preliminary discussion with superiors on the content and structure of a suitable import and export licensing system

Decisions of Meeting of the Parties, workshop recommendations, experiences from other countries such as Poland, Canada and others

Individual responsibilities: *To be completed*

3) Other Ministries and authorities that need to be approached

The concerned Ministries and private sectors such as Director General of Customs, Chamber of Commerce, Director General of Finance and Director General of Legal Affairs

4) Person who will start up discussions with legal experts on the possibility of using existing legislation

Director General of Environment (Ozone Unit)

5) Person who will take the lead in starting drafting recommendations with regard to the structure and regulations on an import system

Director General of Environment (Ozone Unit) with the coordination from the concerned Ministries as above

Estimate date: 6 months

6) Person who will take the lead in drafting recommendations on the procedures for cooperation between the authority in charge of ozone issues and the customs officials at local entry ports

The Ozone Unit of the National Ozone Committee (Minister of Environment)

Estimate date and first activity: In 1999

7) Person who will take the lead in drafting recommendations on

- ODS import applications forms: Director General of Environment (Ozone Unit)
- ODS reporting forms:..... Director General of Environment (Ozone Unit and Customs)
- Custom declaration forms:..... Director General of Environment (Ozone Unit and Customs)

Estimated date and first activity: 9 months

- 1) ODS application forms
- 2) Customs declaration
- 3) ODS reporting forms

8) Person who will take the lead in drafting recommendations on collaboration between the authority in charge of ozone issues and the customs authorities in general (training customs officials, tracking illegal imports, etc...)

Director General of Environment (Ozone Unit)

9) Persons who will take the lead in organizing a national workshop on the introduction of an import licensing system and cooperation between the authority in charge of ozone issues and customs authorities (as relevant)

Director General of Environment (Ozone Unit)
Director General of Public Awareness (Public Awareness Department)

10) Estimated time before a final decision can be taken on regulations requiring a permit for ODS imports and exports by the legally appropriate level

6 months

11) Suggested schemes of institutional framework to deal with implementation of the Montreal Protocol and import/export licensing system

REGIONAL WORKSHOP ON CONTROL AND MONITORING OF ODS CONSUMPTION

Damascus, 13-15 December 1997

FINAL ACTION PLAN

PALESTINE

1) Persons in the Ministries that need to be approached immediately

President of Palestinian Environmental Authority (PEnA)

2) Background material that needs to be gathered and compiled in order to have a preliminary discussion with superiors on the content and structure of a suitable import and export licensing system

1. Montreal Protocol and its amendments as well as implementation guidelines.
2. Customs Code of Practice

Individual responsibilities: 1. Ozone Officer

2.
Customs officer and Licensing officer
in the Ministry of Commerce (MOC)

3) Other Ministries and authorities that need to be approached

- a) Legislative Council
- b) Licensing officer in MOC
- c) Customs officer in MOC
- d) Statistics Department

4) Person who will start up discussions with legal experts on the possibility of using existing legislation

PEnA/Ozone Officer

5) Person who will take the lead in starting drafting recommendations with regard to the structure and regulations on an import system

Ozone officer

Estimate date: The 1st quarter of the next year (1998)

6) Person who will take the lead in drafting recommendations on the procedures for cooperation between the authority in charge of ozone issues and the customs officials at local entry ports

PEnA/Ozone officer

Estimate date and first activity: Beginning of 1998

7) Person who will take the lead in drafting recommendations on

- ODS import applications forms: Ozone Officer in cooperation with concerned persons in MOC
- ODS reporting forms:..... Ozone Officer in cooperation with Customs Officers and Statistics Department
- Custom declaration forms:..... Customs Officer in cooperation with Ozone Officer

Estimated date and first activity: During the 1st half of 1998
Same as above

8) Person who will take the lead in drafting recommendations on collaboration between the authority in charge of ozone issues and the customs authorities in general (training customs officials, tracking illegal imports, etc...)

Ozone Office in PEnA in cooperation with licensing and customs officers

9) Persons who will take the lead in organizing a national workshop on the introduction of an import licensing system and cooperation between the authority in charge of ozone issues and customs authorities (as relevant)

PEnA/Ozone Officer in cooperation with MOC

10) Estimated time before a final decision can be taken on regulations requiring a permit for ODS imports and exports by the legally appropriate level

No answer can be given now

11) Suggested schemes of institutional framework to deal with implementation of the Montreal Protocol and import/export licensing system

Concerning b, please refer to the framework suggested in the 2nd working session/group 3

REGIONAL WORKSHOP ON CONTROL AND MONITORING OF ODS CONSUMPTION

Damascus, 13-15 December 1997

FINAL ACTION PLAN

COUNTRY: QATAR

1) Persons in the Ministries that need to be approached immediately

General Director of Department - Head of Chemical Section. Ministry of Municipal and Agricultural Affairs

2) Background material that needs to be gathered and compiled in order to have a preliminary discussion with superiors on the content and structure of a suitable import and export licensing system

The Montreal Protocol - The experience of other countries

Individual responsibilities:

Ozone Unit

3) Other Ministries and authorities that need to be approached

Ministry of Public Health - Ministry of Interior - Custom Department - Ministry of Industry - University of Qatar - Ministry of Municipal (E.D.) - Chamber of Commerce - Ministry of Planning

4) Person who will start up discussions with legal experts on the possibility of using existing legislation

Ministry of Municipal Affairs (E.D.) the Ozone Focal Point

5) Person who will take the lead in starting drafting recommendations with regard to the structure and regulations on an import system

(E.D.) and Chamber of Commerce and Customs Department Industrial

Estimate date: Take about one year

6)

Person who will take the lead in drafting recommendations on the procedures for cooperation between the authority in charge of ozone issues and the customs officials at local entry ports

Ministry of Municipal and Customs Department

Estimate date and first activity: *(To be completed)*

7) Person who will take the lead in drafting recommendations on

- ODS import applications forms: E.D.
- ODS reporting forms:..... E.D.
- Custom declaration forms:..... E.D. and Customs Department

Estimated date and first activity: About one year and a half

8) Person who will take the lead in drafting recommendations on collaboration between the authority in charge of ozone issues and the customs authorities in general (training customs officials, tracking illegal imports, etc...)

E.D. and Customs Department

9) Persons who will take the lead in organizing a national workshop on the introduction of an import licensing system and cooperation between the authority in charge of ozone issues and customs authorities (as relevant)

E.D. and Custom Department and Chamber of Commerce

10) Estimated time before a final decision can be taken on regulations requiring a permit for ODS imports and exports by the legally appropriate level

About one year

11) Suggested schemes of institutional framework to deal with implementation of the Montreal Protocol and import/export licensing system

REGIONAL WORKSHOP ON CONTROL AND MONITORING OF ODS CONSUMPTION

Damascus, 13-15 December 1997

FINAL ACTION PLAN

COUNTRY: SAUDI ARABIA

1) Persons in the Ministries that need to be approached immediately

Environmental Protection General Director for approval of the action plan, which should be finalized with cooperation between scientists, lawyers, and financial officers

2) Background material that needs to be gathered and compiled in order to have a preliminary discussion with superiors on the content and structure of a suitable import and export licensing system

- 1) Existing regulations, legislations, royal decrees, Ministerial decrees
- 2) Existing system for collecting and recording data regarding ODS
- 3) Proposal for clarifying national commitments to Montreal Protocol regarding monitoring and control of ODS

Individual responsibilities:

- * NOU:
 - Formulate the ODS monitoring and control strategy
 - Formulate Licensing/permit of import of ODS
- * Customs:- Record and compile data on ODS consumption, forward to NOU

* Concerned Department in Commerce, Health, Interior: *(to be completed)*

3) Other Ministries and authorities that need to be approached

Health, Interior, Finance, Commerce and Industry

4) Person who will start up discussions with legal experts on the possibility of using existing legislation

NOU with N.C.

5) Person who will take the lead in starting drafting recommendations with regard to the structure and regulations on an import system

NOU, Finance, Customs, Commerce, Industry and Health

Estimate date: March 1998

6)Person who will take the lead in drafting recommendations on the procedures for cooperation between the authority in charge of ozone issues and the customs officials at local entry ports

NOU

Estimate date and first activity: March 1998

7)Person who will take the lead in drafting recommendations on

--	ODS import applications forms:	NOU and commerce
--	ODS reporting forms:.....	NOU and customs
--	Custom declaration forms:.....	Customs

Estimated date and first activity: 1999

8)Person who will take the lead in drafting recommendations on collaboration between the authority in charge of ozone issues and the customs authorities in general (training customs officials, tracking illegal imports, etc...)

NOU, customs and commerce

9)Persons who will take the lead in organizing a national workshop on the introduction of an import licensing system and cooperation between the authority in charge of ozone issues and customs authorities (as relevant)

NOU, NC and Council of chambers

10)Estimated time before a final decision can be taken on regulations requiring a permit for ODS imports and exports by the legally appropriate level

2 years

11) Suggested schemes of institutional framework to deal with implementation of the Montreal Protocol and import/export licensing system

REGIONAL WORKSHOP ON CONTROL AND MONITORING OF ODS CONSUMPTION

Damascus, 13-15 December 1997

FINAL ACTION PLAN

COUNTRY: YEMEN

1) Persons in the Ministries that need to be approached immediately

Chairman of the EPC, EPC members and Ministry of Legal Affairs

2) Background material that needs to be gathered and compiled in order to have a preliminary discussion with superiors on the content and structure of a suitable import and export licensing system

- Montreal Protocol and its amendments
- Implementation Guidelines

Individual responsibilities: _Environment Protection Council, Ministries concerned, Customs Department and Chamber of Commerce

3) Other Ministries and authorities that need to be approached

- Prime Minister Office - Ministry of Legal Affairs
- Customs Department and Ministry of Industry

4) Person who will start up discussions with legal experts on the possibility of using existing legislation

EPC and its members

5) Person who will take the lead in starting drafting recommendations with regard to the structure and regulations on an import system

EPC and Legal affairs

Estimate date: Next year 1998

6) Person who will take the lead in drafting recommendations on the procedures for cooperation between the authority in charge of ozone issues and the customs officials at local entry ports

EPC (ODS Unit)

Estimate date and first activity: Next year 1998

7) Person who will take the lead in drafting recommendations on

- ODS import applications forms: EPC + Customs Department
- ODS reporting forms:..... EPC + Customs Department
- Custom declaration forms:..... Customs Department + Chamber of Commerce

Estimated date and first activity: July 1998 and after the approval of the Country Programme (ODS project)

8) Person who will take the lead in drafting recommendations on collaboration between the authority in charge of ozone issues and the customs authorities in general (training customs officials, tracking illegal imports, etc...)

National Ozone Committee

9) Persons who will take the lead in organizing a national workshop on the introduction of an import licensing system and cooperation between the authority in charge of ozone issues and customs authorities (as relevant)

EPC + Chamber of Commerce, Industry, Customs and UNEP

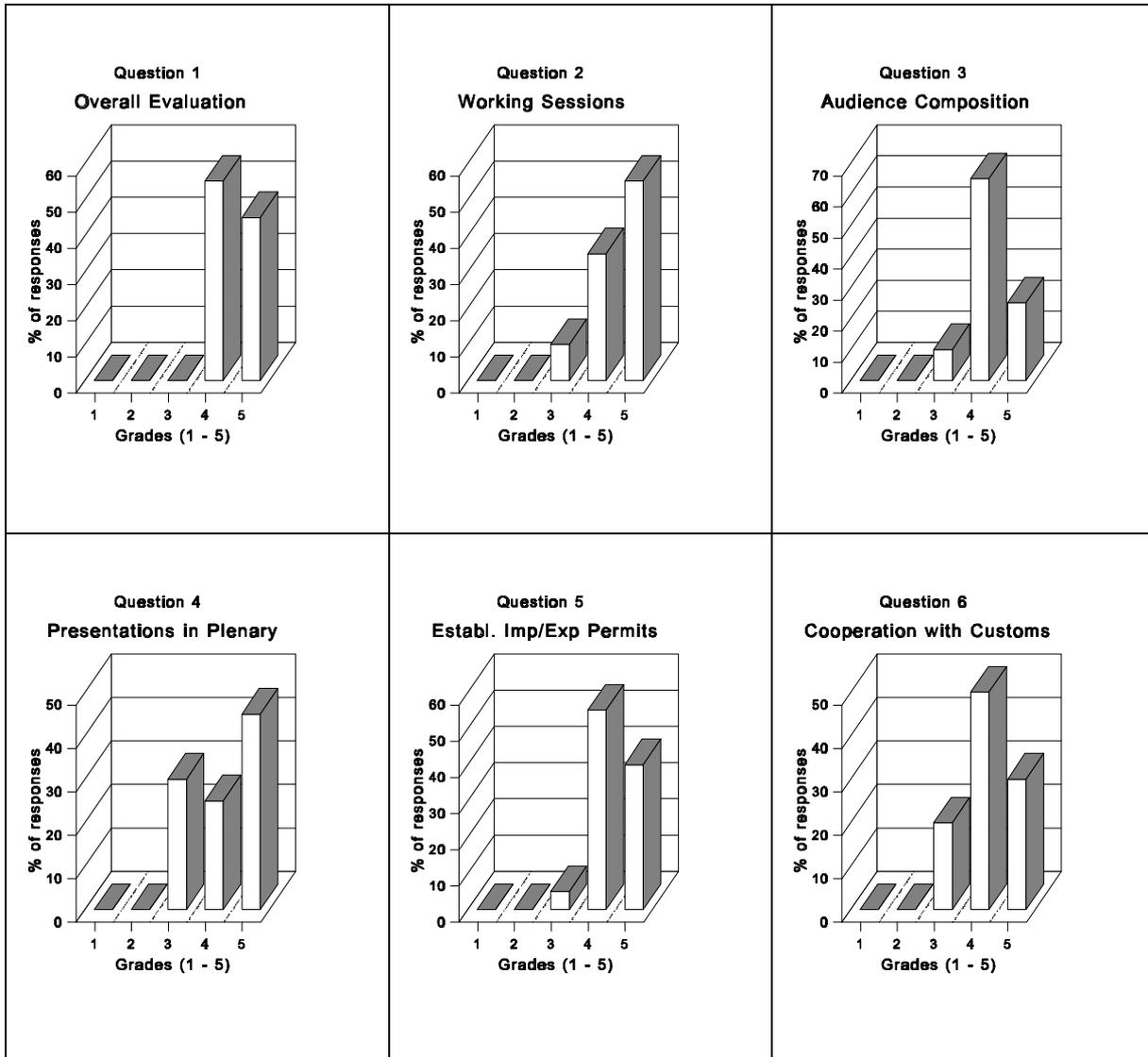
10) Estimated time before a final decision can be taken on regulations requiring a permit for ODS imports and exports by the legally appropriate level

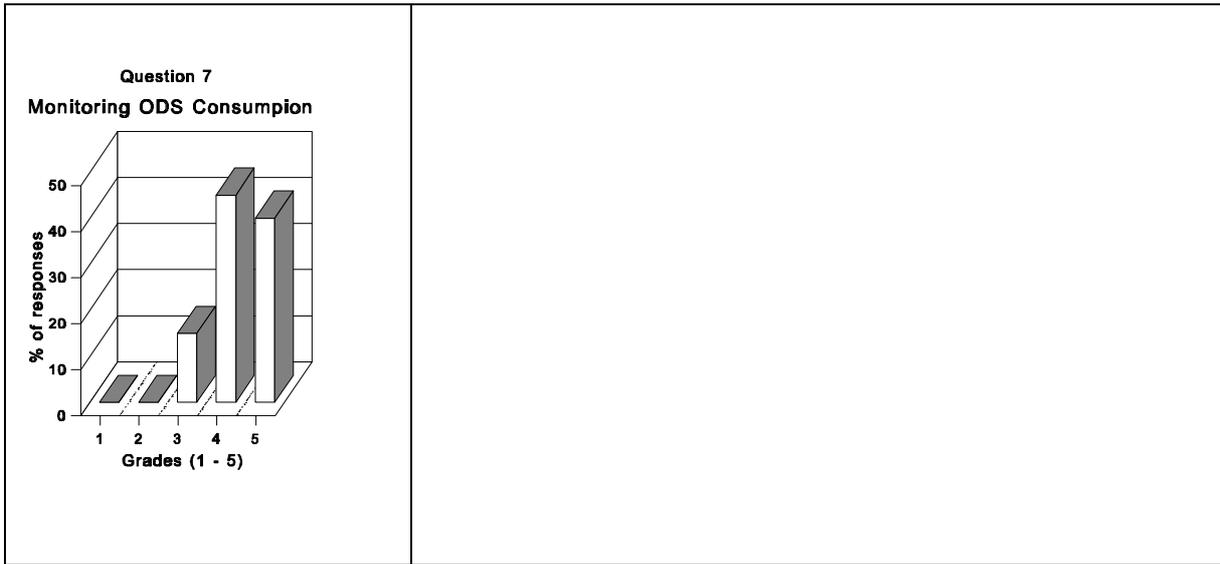
September 1998

11) Suggested schemes of institutional framework to deal with implementation of the Montreal Protocol and import/export licensing system

ANNEX 7.

EVALUATION OF THE WORKSHOP - GRAPHICAL REPRESENTATION





EVALUATION OF THE TRAINING PROGRAMME

Please answer these questions by giving them the following scale factor: **1 (not at all useful/ not good/ not at all) 5 (extremely useful/ very good/ absolutely)**:

1. What is your overall evaluation of the workshop?

1 2 3 4 5

2. How useful did you find the working sessions?

1 2 3 4 5

3. Was the composition of the audience adequate?

1 2 3 4 5

4. How did you find the presentations in plenary?

1 2 3 4 5

5. In which degree has the workshop assisted you in initiating the establishment of an import permit systems for ODSs?

1 2 3 4 5

6. In which degree do you think the workshop has assisted you in initiating a suitable procedure to implement an import permit system and establish a cooperation with your customs authorities?

1 2 3 4 5

7. In which degree do you think the workshop will assist you in better collecting the necessary information to monitor your ODS consumption?

1 2 3 4 5

8. In which degree do you think the training module will assist you in the establishment of an import permit system for ODSs?

1 2 3 4 5

9. How useful, in your opinion, are this type of regional workshops in assisting you to control the ODS consumption in your countries?

10. Further suggestions and comments (which will help to improve the quality of future courses)

Annex 8:

RECOMMENDATIONS AND COMMENTS BASED ON THE WORK OF THE PARTICIPANTS

On the occasion of their Regional Workshop on Control and Monitoring of ODS Consumption for West Asia held in Damascus, Syria, 13-15 December 1997, the participants of the West Asian countries have agreed to make the following recommendations and comments as a result of their three day workshop.

1. The introduction of an import/export licensing system is necessary for those countries in the region that don't have such system already in place in order to ensure monitoring and control of ODS and reporting ODS consumption to the Ozone Secretariat.
2. Countries in the region that already have such system are encouraged to continue to share their experience with other countries in the region.
3. Countries in the region that already have such system may consider improving it based on the experience they gained from the Workshop or other fora.
4. Countries in the region that are not Parties to the Vienna Convention, the Montreal Protocol and its Amendments, including the latest Montreal Amendment, are strongly encouraged to ratify these treaties.
5. All countries in the region are encouraged to adopt or improve the international harmonized customs coding system (HS) to facilitate the monitoring and control of trade in ODS.
6. Countries in the region should consider the following elements in the establishment of an import/export licensing system:

Import permits should be used by the countries in the region to monitor and to control ODS according to the phase-out schedule of the Montreal Protocol.

The institutional framework established to deal with import/export licensing system should be as simple as possible without lengthy bureaucratic procedures and should be part of existing framework, as much as possible.

Importers/exporters should be selected based on their market share, leaving some margin

for new importers.

7. Countries in the region should discuss further at their network meetings and others, the most common problems identified during this workshop in the operation of existing import/export licensing systems. These problems are namely as follows:
 - long time required to approve legislation;
 - insufficient information of trade names for the commonly used ODS and of the most common chemical names;
 - difficulty in monitoring ODS mixtures;
 - delivery of necessary information to importers;
 - difficulty in identifying new users;
 - lack of communication between concerned authorities;
 - untrained customs officers;
 - availability of testing equipment and detection devices.

8. The Parties to the Montreal Protocol may consider the benefit of adopting a system of prior notification to be supplied by the exporting country to the importing country of the ODS.