

27 March 2020

ANNEX I to the document “Converging elements of consensus - Process for review by the Committee of Permanent Representatives (Version III)”

Draft terms of reference of the Bureaus of the United Nations Environment Assembly and of the Committee of Permanent Representatives

These two draft terms of reference have been developed taking into account relevant decisions of the governing bodies of the United Nations Environment Assembly, its [UNEA Rules of Procedure](#), and standard practices. The draft is identical to the document presented to the CPR at its meeting of the subcommittee on [27 February 2020](#), and is now presented as clean text for further consideration by the subcommittee. A first version of this draft was discussed at the meeting on [16 January 2020](#).

A. REVISED DRAFT TERMS OF REFERENCE OF THE BUREAU OF THE UNITED NATIONS ENVIRONMENT ASSEMBLY ¹

Election and composition of the Bureau

1. Pursuant to rule 18 of the Rules of Procedure, during the final meeting of a regular session, the United Nations Environment Assembly (“Environment Assembly”) shall elect a President, eight Vice-Presidents and a Rapporteur from among its members. These officers shall constitute the Bureau of the Environment Assembly. The Bureau shall assist the President in the general conduct of business of the Environment Assembly. The chairpersons of sessional committees or working parties shall be invited to participate in Bureau meetings. In electing its officers, the Environment Assembly shall ensure that each of the five regions² is represented by two members in the Bureau of the Environment Assembly. The Offices of President and Rapporteur shall normally be subject to rotation among the five regions referred to in section I, paragraph 1 of General Assembly resolution 2997(XXVII).³

2. Pursuant to a decision taken at the second Joint Meeting of the Bureau of the Environment Assembly and the Committee of Permanent Representatives (the Committee) on 22 May 2017, the Chair of the Committee shall participate in an ex officio capacity in meetings of [the Bureau of the Environment Assembly](#).⁴ The Chair of the Committee shall not have the right to vote.

Replacement of a Bureau member

3. Pursuant to rule 19 of the Rules of Procedure, during a session of the Environment Assembly, if a Bureau member, except the President, is unable to permanently carry out any of her or his functions, the Environment Assembly may elect an alternate upon appointment by a member State or by the regional group to which that member belongs. During the intersessional period, if a Bureau member resigns or is unable to exercise her or his functions, the Member State or the regional group to which that member belongs shall nominate a replacement for the remainder of the term. The Executive Director shall inform all

¹ In most cases the relevant language from the rules of procedure has been followed. However, on occasion, it has been abbreviated for purposes of clarity.

² The five regions are Africa; Asia; Eastern Europe; Latin America; Western European or other States;

³ Rule 18 of the Rules of Procedure

⁴ Decision taken at the second Joint Meeting of the Bureau of the UN Environment Assembly and the Committee of Permanent Representatives on 22 May 2017. In addition, Rule 18 of the rules of procedure provides that the chairpersons of sessional committees and working parties shall be invited to participate in meetings of the Bureau.

member States of the Environment Assembly of the nomination in writing. If within one month no objections are received in writing, the nominee is elected. If a member State objects, the nominee is elected if a majority of member States responding support the nominee.⁵

Terms of Office

4. Pursuant to rule 20 of the Rules of Procedure, the President, the Vice-Presidents and the Rapporteur shall hold office until their successors are elected. They shall commence their terms of office at the closure of the session at which they are elected and remain in office until closure of the next regular session. They are eligible for re-election.⁶

Meetings of the Bureau

5. The Bureau shall meet as necessary as decided by the members of the Bureau. The Bureau may, upon the invitation of the President, meet at a location outside Nairobi. Depending on the agenda, the President may invite observers to attend Bureau meetings. The President may also invite other individuals or organizations as observers if they have qualifications with regard to matters on the agenda. The Invitations for the meeting should be sent 14 days in advance of the meeting and the related documents should be available 10 days in advance.

Quorum

6. Following rule 32 of the Rules of Procedure on quorum for the meetings of the Environment Assembly, the President may declare a meeting open when at least one third of the members of the Bureau that have been elected by the Environment Assembly to the Bureau are present. The presence of a majority of members shall be required for any decision to be taken.

Decision-making

7. The Bureau shall to the extent possible take all decisions by consensus. When all efforts to reach consensus have been exhausted, decisions of the Bureau shall be taken by a majority of the members present and voting as provided for in rule 49 of the rules of procedure.

Joint Bureau Meetings

8. Joint Bureau meetings may be held between the Bureau of the Environment Assembly and the Bureau of the Committee. A joint meeting may, upon the invitation of the President of the Environment Assembly and the Chair of the Committee, meet at a location outside Nairobi. The President and the Chair of the Committee may alternate in chairing a joint meeting. Joint meetings shall be convened for the purpose of conducting consultations between the Bureaus. Decisions shall be taken separately by each Bureau.

Powers of the President

9. (a) Under rule 18, paragraph 1, the President shall with the assistance of the other Bureau members be responsible for the general conduct of business of the Environment Assembly;⁷

⁵ Rule 19 of the Rules of Procedure

⁶ Rule 20 of the Rules of Procedure

⁷ Rule 18 of the Rules of Procedure

- (b) In accordance with rules 33, 34 and 35, the President shall preside at meetings of the Environment Assembly;⁸
- (c) The President shall preside at Bureau meetings.
- (d) The Bureau, may, upon the invitation of the President, meet at a location outside Nairobi; (e) The President may consult with member States and other stakeholders for the purposes of preparing and facilitating agreement on key high-level outcomes of the Environment Assembly;
- (f) The President may represent the Environment Assembly in intergovernmental meetings at both regional and global levels in order to convey key outcomes of the Environment Assembly, including at other UN meetings.
- (g) In accordance with UNEA resolution 3/3 entitled, “Contributions of the UNEA to the High-level Political Forum on Sustainable Development” the President may represent the Environment Assembly at the High-level Political Forum on Sustainable Development;⁹
- (h) The President may designate a Bureau member to perform representative functions.

Functions of the Bureau

10. In accordance with rule 18 of the Rules of Procedure, the Bureau shall assist the President in the general conduct of the business of the Environment Assembly¹⁰.

11. The Bureau shall in consultation with members of regional groups:

- a) Carry out the tasks entrusted to it by the Environment Assembly and the President;
- b) In accordance with rule 17 of the Rules of Procedure, assist the President in the general conduct of business of the Environment Assembly, including the review of credentials¹¹;
- c) Prepare for the sessions of the Environment Assembly, including by providing guidance on the selection of an overarching theme, advising and providing input on the preparation of the provisional agenda, the draft programme of work of the session, the scheduling of items for the Environment Assembly, engaging with MEAs to synchronise outcomes of the UNEA, while keeping in mind the separate mandates of UNEA and MEAs;
- d) Consider and facilitate the negotiation of draft resolutions and decisions for consideration by the Environment Assembly including through the selection of facilitators and the setting of deadlines for the submission of draft resolutions and decisions;
- ~~e) Evaluate draft resolutions and decisions, drawing on consensually agreed criteria in order to guide the negotiation schedule and maintain a manageable UNEA workload. Such evaluation guidance should be based on agreed criteria including, inter alia, relevancy to the theme of the session of the Environment Assembly, length, timeliness, broad applicability and support;~~
- ~~f) Recommend the allocation of items to subsidiary bodies of the Environment Assembly;~~
- ~~g) Provide guidance on the organization of relevant meetings of an informal nature related to the Environment Assembly, such as side events;~~
- ~~h) g) Coordinate with the CPR Bureau and its Chair, to ensure that there is coherence and complementarity between the work of the Committee of Permanent Representatives and is coherent, complementary and in support of the decision making process of the Environment Assembly.~~

Commented [GS(1)]: Too detailed; already covered by point d (“consider”)

Commented [GS(2)]: A surplus

⁸ Rules 33, 34 and 35 of the Rules of Procedure

⁹ UNEA resolution 3/3 “Contributions of the UNEA to the High-level Political Forum on Sustainable Development”

¹⁰ Rule 18 of the Rules of Procedure

¹¹ Rule 17 of the Rules of Procedure

12. The Bureau shall perform its functions in a manner that is without prejudice to the role and mandate of the Open-Ended Committee of Permanent Representatives, which is the subsidiary inter-sessional body of the governing body of UNEP with a mandate to, during the inter-sessional period, inter alia, prepare draft resolutions and decisions for adoption of the Environment Assembly as provided for under Governing Council decision 19/32 paragraph (7)d and Governing Council Decision 27/2, paragraph (9)c.

Commented [GS(3)]: Both Bureaus and the CPR should be working coherently, complementarily and supportively to each other. Rather than introducing a new para 12, we would prefer to provide more clarity in para 11h

Final provisions

12. The Bureau shall conduct its business in English.

These Terms of Reference were adopted by the ~~Bureau-UNEA~~ on _____ and may be subsequently amended with the agreement of all the members of the Bureau.

Commented [GS(4)]: Without prejudices to RoP.

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B. DRAFT TERMS OF REFERENCE OF THE BUREAU OF THE COMMITTEE OF PERMANENT REPRESENTATIVES

Election and composition of the Bureau

1. In accordance with Rule 18 of the Rules of Procedure as applicable to the Committee of Permanent Representatives (“the Committee”), and Governing Council Decision 19/32 entitled “Governance of UNEP”, which decided that the Bureau of the Committee shall consist of 5 members elected for a 2 year term, the Committee shall elect a Chair, three Vice Chairs and a Rapporteur¹² from among its members who shall constitute the Bureau. The Bureau shall assist the Chair in the general conduct of business of the Committee. In electing its officers, the Committee shall ensure that each of the five regions is represented. The Chair shall normally be subject to rotation among the five regions¹³.

2. In accordance with the decision taken at the second Joint Meeting of the Bureau of the Environment Assembly and the Committee on 22 May 2017, a representative of the President of the Environment Assembly shall participate in an ex officio capacity in meetings of the Committee, without the right to vote.¹⁴

Replacement of a Bureau member

3. In accordance rule 19 of the Rules of Procedure, as applicable to the Committee of, during a meeting of the Committee, if a Bureau member, except the Chair, is unable to permanently carry out any of her or his functions, the Committee may elect an alternate upon appointment by a member State or by the regional group to which that member belongs. In cases where the Committee is not meeting and a Bureau member resigns or is unable to exercise her or his functions, the member State or the regional group to which that

¹² Governing Council Decision 19/32 entitled “Governance of UNEP”, decided that the Bureau of the Committee of Permanent Representatives shall consist of 5 members elected for a 2 year term .

¹³ Rule 18 of the Rules of Procedure as applicable to the Committee of Permanent Representatives

¹⁴ Decision taken at the second Joint Meeting of the Bureau of the UN Environment Assembly and the Committee of Permanent Representatives on 22 May 2017.

Member belongs shall nominate a replacement for the remainder of the term. The Executive Director shall inform all members of the Committee of the nomination in writing. If within one month no objections are received in writing, the nominee is elected. If a member State objects, the nominee is elected if a majority of member States responding support the nominee¹⁵

Term of Office

4. In accordance with Governing Council Decision 19/32 entitled “Governance of UNEP”, the Chair, the Vice-Presidents and the Rapporteur shall, as a matter of practice, be elected for a term of two years, commencing 1 July every odd year. They are eligible for re-election.¹⁶

Meetings of the Bureau

5. The Bureau shall meet as required, upon the request by the Chair. Depending on the agenda, the Chair of the Bureau may invite observers to attend Bureau meetings. The Chair may also invite other individuals or organizations as observers if they have qualifications with regard to matters on the agenda. The invitations for the meetings of the Bureau should be sent 14 days in advance of the meeting and the related documents should be available 10 days in advance.

Quorum

6. Notwithstanding the provisions of the rules of procedure, the Chair may only declare a meeting open and allow decisions to be taken when a majority of Bureau members are present.

Decision-making

7. The Bureau shall to the extent possible take all decisions by consensus. When all efforts to reach consensus have been exhausted, decisions of the Bureau shall be taken by a majority of the members present and voting as provided for in rule 49 of the rules of procedure.

Joint Bureau Meetings

8. Joint Bureau meetings may be held between the Bureau of the Committee and the Bureau of the Environment Assembly. A joint meeting may, upon the invitation of the President of the Environment Assembly and the Chair of the Committee, meet at a location outside Nairobi. The President and the Chair of the Committee may alternate in chairing a joint meeting. Joint meetings shall be convened for the purpose of conducting consultations between the Bureaus. Decisions shall be taken separately by each Bureau.

Functions of the Chair

9. (a) Pursuant to rule 18 as applicable to the Committee, the Chair shall with the assistance of the Bureau be responsible for the general conduct of business of the Committee.
- (b) The Chair shall preside at Bureau meetings and at meetings of the Committee; or delegate other Bureau members to chair the Committee meetings.

¹⁵ Rule 19 of the Rules of Procedure, as applicable to the Committee of Permanent Representatives

¹⁶ Governing Council Decision 19/32 entitled “Governance of UNEP”

(c) The Chair may consult with member States and other stakeholders for the purposes of preparing and facilitating agreement on key outcomes of the Committee.

Functions of the Bureau

10. The Bureau with the support of the Secretariat and in consultation with members of regional groups, shall:

- a) Carry out the tasks entrusted to it by the Committee and the Chair;
- b) Assist the Chair in the general conduct of business of the Committee;
- c) Prepare for the meetings of the Committee, including by providing guidance on the dates of meetings, advising and providing input on the preparation of the provisional agenda, meeting documents, the draft programme of work and the scheduling of items for the meetings of the Committee;
- d) ~~Consider and facilitate~~ Facilitate the negotiation of draft resolutions and decisions for consideration by the Committee and for subsequent transmission to the Environment Assembly, ~~including through the selection of Facilitators in close consultation with the UNEA Bureau;~~
- e) ~~Consider and facilitate the negotiation of draft resolutions and decisions for consideration by the Environment Assembly, until the beginning of its session;~~
- f) ~~e) Coordinate with the UNEA Bureau and its President to ensure that there is coherence and complementarity between the work of the Committee is coherent, complementary and in support of the decision-making process of and~~ the Environment Assembly.

Commented [GS(5)]: Covered in d

Final provisions

11. The Bureau shall conduct its business in English.

These Terms of Reference were adopted by the ~~Bureau~~ UNEA on _____ and may be amended with the agreement of all the ~~members of the Bureau~~.

Commented [GS(6)]: Without prejudices to RoP.