Developing an Industry-Specific Regulatory Framework To Protect Public Health and The Environment

OCCUPATIONAL KNOWLEDGE INTERNATIONAL

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GROWING BATTERY INDUSTRY

- Africa lead acid battery market is expected to have a valuation of more than US\$1 billion by 2021.
- The African market is projected to grow by 5.3% CAGR from 2015 to 2021.
- China experienced an 18% growth rate over last decade!



UN ENVIRONMENT ASSEMBLY RESOLUTION 2016

- Recognition of "the lack of adequate infrastructure needed to recycle the rapidly growing number of waste leadacid batteries"
- Call for "the need to further reduce releases, emissions and exposures."



GOVERNMENT ACTIONS

- Voluntary Measures:
 - Preferred purchasing programs
 - Encourage improvements through market pressure
- Regulatory Mechanisms:
 - Environmental compliance regulations for new and existing manufacturing and recycling plants
 - Mandatory take back programs for used lead batteries
 - Occupational limits
 - Emissions reporting requirements (toxic release inventory)
 - Tax or user fee to pay for site cleanup
- Regional Mechanisms:
 - Develop common approach to consolidate industry
 - Regulations on imports and exports



Preferred Purchasing Programs

- Develop and support minimum performance standards for manufacturing and recycling lead batteries.
- Government purchasing/recycling (e.g. military, telecommunications, transportation agencies);
- Engage with corporate partners to work with manufacturers and recyclers to seek improvements through:
 - minimum performance standards for emissions and occupational exposures;
 - minimum pollution control technology; and
 - third party facility audits.



Regulations For Existing Manufacturing And Recycling Plants

- 1. Take Back Programs for Used Lead Batteries
- 2. Limits for stack emissions
- 3. Ambient air standards and mandate testing at the property fence line
- 4. Occupational standards for workers
- 5. Waste water emissions limits
- 6. Toxic Release Inventory



Mandatory Take Back Programs For Used Lead Batteries

- Key is to set a minimum purchase buy-back price or deposit premium to ensure lead batteries are returned to formal sector collectors;
- Price for used battery to be set at or near value of lead price to discourage informal recycling.
- Include consumers and bulk purchasers (telecommunications, military, and industrial users) and consumers;

TAKE BACK PROGRAMS (CONTINUED)

- Provide higher take back price for rural areas than urban centers to provide adequate incentive to cover transportation;
- Establish system for approved collectors (e.g. authorized retailers and/or collection centers);
- Require that batteries collected by approved collectors go back to manufacturers or to licensed recycling facility;
- Funds to publicize and promote the collection process and use of formal collection centers.



LIMITS ON STACK EMISSIONS

- Specific emissions limits for lead and arsenic released from the stack for each process and/or from the total facility;
- Specified Testing frequency;
- Reports to be made available on government web site;
- Range from 0.005 to 0.6 kg/hour (based on stack height) in China to 0.001kg/hour in Los Angeles.



AMBIENT AIR STANDARDS

- Testing frequency must be specified;
- Generally maximum reading and monthly average maximum specified;
- Reports to be posted on government website;
- Levels range from 1.5 ug/m³ in China to 0.15 ug/m³ in the U.S. (and 0.1 in Los Angeles);



OCCUPATIONAL STANDARDS

- Air standard;
- Air sampling requirements;
- Blood lead testing requirements;
- Medical removal protection to remove overexposed workers from the job until blood lead level is reduced to specified level;
- Work practices requirements (e.g. separate work clothing, hand washing, showering).



WASTE WATER STANDARDS

- Limits for lead and acid discharge to water body and to sewage treatment plant;
- Testing procedures and frequency;
- Specify treatment technology.



Toxic Release Inventory Model Regulation

- Threshold for reporting lead or lead compounds emissions set at 45 kg/year;
- Annual report of the quantity released to air, land, and water or transferred offsite (e.g. waste disposal);
- Each site must provide a report (not a company)
 certified by a responsible official signing that the
 report is complete and accurate;
- Reports are posted on a web site accessible to the public with address information and/or mapping capability;



Regulations For New Recycling Plants

- Siting criteria to ensure that these are located far from residential areas and away from agriculture, food processing industries, and other sensitive uses (schools, hospitals);
- Minimum plant capacity;
- Require best available technology with reference to other standards;



Chinese Regulatory Example

- Existing recycling facilities must have a capacity of at least 10,000 tons per year to be allowed to continue to operate;
- New factories must have capacities of at least 50,000 tons per year; and
- Battery manufacturers and recyclers must pass a series of three environmental inspections.
- Resulted in hundreds of plant closures!

(HJ 519-2009) Effective March 1, 2010



California Battery Fee

- Charge and collect a \$1.00 battery fee from consumers who purchase a replacement lead-acid battery;
- Dealers may retain 1.5 percent of the fee as reimbursement for costs associated with collection of the fee.
- Battery manufacturers pay a \$1.00 battery fee for each sold.
- Funds used to clean contaminated sites.



DEVELOP LEAD POISONING PREVENTION PROGRAMS

- Assign responsibility to health ministry and/or environmental ministry;
- Develop capacity to conduct blood lead testing;
- Conduct blood lead level surveillance (population based or collection of data from testing laboratories).
- Outreach and education!

