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13002	A Company of the second
13003	Note to reader
13004	This draft version of Chapter 7 in the Technical Background Report to
	the Global Mercury Assessment 2018 is made available for review by
13005	national representatives and experts. The draft version contains
13006	material that will be further refined and elaborated after the review
13000	process. Specific items where the content of this draft chapter will be
13007	further improved and modified are:
13008	 Quality of all graphics (Maps, Figures, Tables) will be improved prior to publication.
13009	 Content of all graphics (Figures, Tables) will be double-checked, updated, and refined prior to publication.
	3. Table 2 and 3 will be further updated over the next couple of
13010	months.
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13050 Chapter 7 Mercury concentrations in biota

13051 7.1 Introduction



13052 7.1.1 Principal sources and pathways of methylmercury availability to biota

Mercury (Hg) globally enters ecosystems through the air (e.g., emissions from coal-fired power plants
and incinerators) or water (e.g., both inactive and active chlor-alkali facilities and landfills) (Pacyna et al.
2016, Kocman et al. 2017, Streets et al. 2017). Inorganic Hg emitted from natural or anthropogenic
sources becomes toxic in the environment when it is converted to methylmercury (MeHg), by sulphurreducing bacteria and other microbes (Gilmour et al. 2013). Certain ecosystem conditions (such as those
found in wetlands) can encourage the production and bioavailability of MeHg in the environment.
Bacteria often produce more MeHg when moderate amounts of sulphate and low oxygen (anoxic)

- 13060 conditions are present to provide optimal conditions for the metabolic processes of the bacteria (Hsu-
- 13061 Kim et al. 2013). Mercury also readily binds to dissolved organic carbon (DOC), so areas with high DOC
- 13062 levels may generate MeHg more readily (depending on the type of DOC) (Schartup et al. 2015), as will
- 13063 areas that have acidified conditions (Wyn et al. 2009).

13064 These factors are important in assessing ecosystems sensitive to both Hg input and methylation 13065 potential. The complex chemical conversions and cycling of Hg make it particularly challenging to predict 13066 from air, water and sediment to levels of potential concern in upper trophic level fish and wildlife (Gustin et al. 2016, Sunderland et al. 2016). In other words, in areas where Hg deposition is low, effects 13067 on biota may be disproportionately high if conditions are conducive to MeHg production and 13068 13069 biomagnification. A robust example is in southern Nova Scotia's Kejimkujik National Park of Canada, 13070 where Hg deposition levels are low, but concentrations in fish and birds tissue are above ecological health thresholds (Burgess and Hobson 2006; Burgess and Meyer 2008) and trends in fish MeHg 13071 13072 concentrations continue to increase (Wyn et al. 2010).

Mercury is a potent neurotoxin that can cause physiological, neurologic, behavioural, reproductive, and survival harm to fish and wildlife (Scheuhammer et al. 2011). It readily biomagnifies, resulting in increasing concentrations of MeHg in the ecosystem as it moves from water and sediment, to phytoplankton and plants, aquatic insects, spiders, fish and wildlife. Once MeHg is taken up at the base of the food web it can efficiently biomagnify. As a result, top predators in a food web, such as fish, birds and mammals that prey on items that are themselves at relatively high trophic status, may have

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13079 concentrations of MeHg in their tissues that are many orders of magnitude higher than the

- 13080 concentrations found in the water (often $> 10^6$ to 10^7 higher). Generally, each trophic change in the
- 13081 foodweb accounts for an order of magnitude of increase in MeHg concentrations, with the largest
- 13082 magnification occurring between water and phytoplankton in aquatic systems (Lee and Fisher, 2016).
- Mercury exposure has been well documented in fish and wildlife around the world, including areas with 13083 13084 both point sources of contamination and remote from such sources (i.e., >100 miles) across North 13085 America (Evers et al. 2005, Kamman et al. 2005, Monson et al. 2011, Evers et al. 2011, Ackerman et al. 13086 2016, Eagles-Smith et al. 2016, Jackson et al. 2016), Europe (Nguetseng et al. 2015), Asia (Abeysinghe et 13087 al. 2017) and representing ocean basins (Carravieri et al. 2014, Drevnick et al. 2015, 2017; Lee et al. 13088 2016, Bodin et al. 2017). Numerous studies, particularly recent ones, document adverse impacts such as reduced reproductive success, behavioural change (e.g., reduced time incubating), and neurological 13089 13090 problems (e.g., ataxia) (Depew et al. 2012a,b; Dietz et al. 2013, Ackerman et al. 2016, Whitney and 13091 Cristol 2017, Evers 2017). Based on these and other in situ studies, the biomagnification and bioaccumulation of MeHg is shown to adversely affect the reproductive success of many fish and wildlife 13092 13093 populations, representing multiple foraging guilds across many habitats and geographic areas of the 13094 world.
- Building on recent and compelling evidence, wildlife species vary in their sensitivity to MeHg toxicity (potentially based on foraging guilds and phylogeny) (Heinz et al. 2009). Passeriforms (i.e., songbirds) for example, appear to be highly sensitive to the toxicity of MeHg when compared to other orders of birds. Evidence to date indicates songbirds are more sensitive to MeHg toxicity on hatching and fledging success when compared to piscivores. Understanding MeHg in foodweb pathways and the ability of MeHg to adversely impact upper trophic level wildlife is critical for developing comprehensive assessments and monitoring efforts.
- 13102 In the end, identifying the proper fish and wildlife bioindicators for Hg biomonitoring are varied and
 13103 complex. They differ according to the geographic area, timescale of interest, conservation concern, and
 13104 whether the overall goal is for ecological or human health.
- 13105 **7.1.2 Existing Biotic Mercury Concentrations**

13106 There is an extensive list of published Hg data for biota and there are many biomonitoring programs in

13107 place around the world, particularly in high-income countries (e.g., U.S., Canada, across several

13108 European countries, and Japan) that generally track temporal-spatial patterns of environmental Hg (with

- 13109 an emphasis on fish). Existing biomonitoring programs were identified by a recent UNEP review (UNEP
- 13110 2016). Existing data within the peer-reviewed literature define the many case studies that include Hg in
- 13111 taxa identified in Article 19 of the Minamata Convention. Those data can be summarized with an
- 13112 emphasis on fish (both teleosts and elasmobranchs), sea turtles, birds and marine mammals.

13113 **7.1.3 Spatiotemporal trends of methylmercury in the environment:**

- 13114 Based on existing data from the literature and the many well-established biomonitoring programmes,
- 13115 global and regional patterns are identified herein. One of the longest standing and perhaps most
- 13116 influential programs in connecting Hg exposure in the environment to the foods that human
- 13117 communities depend on is by the Arctic Monitoring and Assessment Programme (AMAP 2011). This
- 13118 regional program uses relatively standardized methodologies across a large geographic area, using
- 13119 multiple taxa (e.g., fish, birds, and marine mammals), and incorporates other variables (e.g., other
- 13120 contaminants). AMAP has established the bets regional template for effectively monitoring MeHg
- 13121 availability in the environment that can be used concurrently for ecological and human health,

13122 **7.1.4 Bioindicators useful for monitoring and assessing risk**

- Organisms that are at greatest risk for developing elevated MeHg body burdens are defined and grouped at relevant taxonomic resolutions. The emphasis is on biota that may pose concern for human health purposes in marine (e.g., tuna) or freshwater (e.g., bass and walleye) ecosystems, for temporal timelines of interest (e.g., short-term timeframes should use young individuals with relatively low
- 13127 trophic level species vs. long-term timeframes should use older individuals at high trophic levels), for
- 13128 spatial gradients of local to regional to global interests (e.g., for the latter, wide-ranging species such as
- 13129 swordfish are key), or for conservation purposes (e.g., wildlife that are rare or are well-established as at
- 13130 threat from Hg such as albatrosses and loons).

13131 **7.2 Objectives**

- 13132 The overall goal of this chapter is to provide an overview about exposure to biota from environmental 13133 loads of Hg. The objectives of our analyses are to characterize:
- 13134 1. Coverage of existing biotic Hg concentrations and biomonitoring programs;
- 13135 2. Spatial gradients in Hg exposure, with an emphasis on identifying biological Hg hotspots;
- 13136 3. Temporal trends of biotic Hg exposure;

- 13137 4. Identification of bioindicators, with an emphasis on vulnerable taxa because of high exposures
- 13138 and susceptibility/sensitivity to toxic effects;
- 13139 5. Linkages between Hg sources and targeted bioindicators;
- 13140 6. Critical knowledge gaps.

13141 **7.3 Approach**

13142 7.3.1 Identification of existing data

- 13143 A systematic literature search was used with an emphasis on long-term, standardized and broadly
- 13144 geographic monitoring efforts, as well as on biota identified in Article 19, with a special emphasis on (1)
- 13145 organisms used for human consumption and (2) species at greatest risk to adverse impacts (particularly
- 13146 at population levels). Only peer-reviewed publications were used and are archived in BRI's Global Biotic
- 13147 Mercury Synthesis (GBMS) database (Evers et al. 2016a).
- 13148 This chapter aims to present data from peer-reviewed studies for which there can be reasonable
- 13149 confidence about the accuracy and precision of analytical results as well as about the comparability of
- 13150 the results over time. Studies were selected based on an adequately described study method that
- 13151 generally included the following parameters:
- Adequate description of the characteristics of the organism sampled, including species, size,
 location, date, and tissue analysed;
- Method of sample collection that met scientific standards;
- Large sample sizes (e.g., >100 for an area) or small sample sizes (<20) from areas poorly
 represented;
- An appropriate analytical method was used for measurement of Hg (or MeHg) in terms of limit
 of quantification, accuracy, and precision;
- Appropriate statistical methods were used for reporting results.
- 13160 Consideration was given to selecting lower quality studies if the data were necessary to fill gaps for
- 13161 geographical distributions of biotic Hg exposure.

13162 **7.3.2 Explanation of preferred tissue types**

13163 This review focuses on tissues with well-established methods of measurement and interpretation and

- 13164 for which there is a reasonably large body of data. There are many available matrices and the choice of a
- 13165 tissue depends on monitoring interests and outcomes. Often the most useful tissues that can be

- 13166 collected in the field are non-lethal. Samples that can be analysed to assess total or MeHg exposure are
- 13167 commonly from the following tissues (i.e., matrix) types (Table 1).
- 13168
- 13169
- 13170 Table 1. Major biota groupings and tissues commonly analysed for Hg.

Biota Group	Matrix	% MeHg	Sample prep type	e* Analyses type
Fish	Muscle fillet	>95%	ww or dw	THg
	Muscle Biopsy	>95%	dw (because 🔪	THg
			greater possibility	y
			of moisture loss)	
	Blood	>95%	Ww 🔾	THg
Sea Turtles	Scales	>95%	Fw	THg
	Eggs	>95%	Dw	THg
Birds	Blood	>95%	Ww	THg
	Feather	>95%	Fw	THg
	Eggs	>95%	Dw	THg
	Liver/kidney	40-80%	Dw	MeHg
Marine mammals	Skin	>95%	Dw	THg
	Muscle	>95%	Dw	THg
	Liver/kidney	40-80%	Dw	MeHg
	Brain	>90%	Dw	THg

13171 *Reported as wet weight (ww), dry weight (dw) or fresh weight (fw) analyses.

13172 **7.3.3 Identification of Hg biomonitoring programs**

- 13173 The identification of Hg biomonitoring programs was conducted under a formal request by the Interim
- 13174 Secretariat at a global level. Responses were compiled (UNEP 2016) and provide the best record of
- 13175 existing local, regional and global abiotic and biotic Hg monitoring programs.

13176 **7.4 Results**

13177 **7.4.1 Existing biotic Hg data from peer-reviewed studies**

- 13178 Biotic Hg concentrations for targeted taxa (based on Article 19 of the Minamata Convention) were
- 13179 collected from over 700 peer-reviewed scientific publications that represent approximately 152,000
- 13180 individuals at 1,675 unique locations in 98 countries. It is believed that this is a relatively exhaustive
- 13181 literature review for field Hg concentrations in elasmobranchs, sea turtles, and marine mammals. The
- 13182 literature review is less exhaustive for teleost fish (both marine and freshwater) and birds.
- 13183 Elasmobranchs(i.e., sharks, skates and rays) were represented in 11 Orders by 9,024 individuals at 294
- 13184 distinct locations. Marine teleost fish were represented in 20 Orders by 30,483 individuals at 1785
- 13185 distinct locations. A total of 73 distinct locations were found with Hg concentrations in one of three

- 13186 tissue types of 1,259 individual sea turtles. Marine birds were represented in 9 Orders by 9,485
- 13187 individuals at 619 distinct locations, while marine mammals were placed in 4 groups and represent
- 13188 6,491 individuals at 558 locations (Table 2).
- 13189 Table 2. Mercury concentrations (ug/g or ppm of total Hg for selected fish, sea turtle, birds and marine mammals
- 13190 at the taxonomic level of Order (or other groupings for marine mammals). Biota are arranged by major group, then
- 13191 mean Hg concentrations from high to low.

Common Name		Order	Sites (n)	Individuals (n)	Mea n	SD	Min	Max
SHARKS, SKATES, AND RAYS		CHONDRICHTHYES	Muscle (w	w)				
				, 			0.7	
Chimaeras		Chimaeriformes	2	161	3.13	0.27	3	3.14
							0.9	
Cow sharks		Hexanchiformes	5	37	2.56	0.85	2	2.99
				*			0.1	
Electric rays		Torpediniformes	6	44	1.66	1.06	2	2.42
							0.0	
Dogfishes		Squaliformes	20	647	1.48	2.16	9	9.66
			25				0.0	
Mackerel sharks		Lamniformes	25	308	1.43	1.15	1	5.42
							0.0	
Ground sharks	<u> </u>	Carcharhiniformes	183	7364	1.08	0.83	0	18.29
	'				0.00	0.20	0.0	1.05
Carpet sharks		Orectolobiformes	4	44	0.96	0.29	5	1.05
Annal Charles			2	00	0.40	0.07	0.0	0.49
Angel Sharks		Squatiniformes	3	98	0.40	0.07	3	0.48
			20	200	0.20	0.24	0.0	0.02
Stingrays	<u> </u>	Myliobatiformes	29	200	0.26	0.21	2	0.83
		Distantiant for any		50	0.22	0.20	0.0	2.05
Guitarfishes	<u> </u>	Rhinobatiformes	11	59	0.22	0.28	3	2.05
Cluster and Dave		Dellformere	c	62	0.15	0.09	0.0	0.20
Skates and Rays		Rajiformes	6	62	0.15	0.09	2	0.30
MARINE FISH		TELEOSTEI	Muscle (w	w)				
							0.0	
Roughy		Beryciformes	16	60	0.56	0.37	3	1.28
							0.0	
Perch-like fishes		Perciformes	1217	21225	0.39	0.49	0	10.52
							0.0	
Eels		Anguilliformes	12	207	0.37	0.12	5	0.56
							0.0	
Tarpons	4	Elopiformes	12	268	0.36	0.22	3	0.72
							0.0	
Flatfishes, Flounders, Soles		Pleuronectiformes	84	1701	0.32	0.30	0	0.88
							0.0	
Toadfish		Batrachoidiformes	6	117	0.30	0.14	3	0.37
P	P		-				0.1	0.55
Bonefishes		Albuliformes	5	42	0.28	0.19	0	0.53
	1	Cityriference	50	475	0.22	0.10	0.0	0.00
Catfishes	\vdash	Siluriformes	50	475	0.23	0.19	1	0.96
Minnows, Suckers	1	Cupriniformos	7	96	0.13	0.07	0.0 1	0.19
winnows, suckers	\square	Cypriniformes	/	96	0.13	0.07	0.0	0.19
Silversides	1	Atheriniformes	10	641	0.12	0.07	0.0	0.51
Silversides	⊢	Amerimionnes	10	041	0.12	0.07	0.0	0.51
Scorpion fishes, Sculpins	'	Scorpaeniformes	49	801	0.11	0.09	0.0	0.37
Scorpion isites, sculpins	<u> </u>	Jeorpaennormes	43	001	0.11	0.09	U	0.57

	r –							
Cods, Hakes, Haddocks		Gadiformes	55	1207	0.11	0.14	0.0 1	0.74
Anglerfishes		Lophiiformes	4	43	0.10	0.03	0.0	0.12
Puffers, Triggerfishes,						~	0.0	
Leatherjackets		Tetraodontiformes	9	52	0.09	0.06	2 0.0	0.15
Mullets		Mugiliformes	80	992	0.08	0.11	0.0	0.40
Needlefishes		Beloniformes	7	54	0.07	0.03	2	0.11
Herrings, Sardinesm Anchovies		Clupeiformes	120	1973	0.06	0.15	0.0 0	3.40
Aulopiforms, Lizardfishes		Aulopiformes	14	66	0.06	0.08	0.0 1	0.36
Salmons		Salmoniformes	20	376	0.05	0.04	0.0 1	0.13
Smelts		Osmeriformes	8	87	0.03	0.02	0.0 0	0.05
REPTILES		REPTILIA	o Scutes (fw		0.03	0.02	0	0.05
			C				0.0	
Sea turtles		Testunides	13	193	0.33	0.21	0	0.94
			Blood (ww)			0.0	
Sea turtles		Testunides	26	780	0.02	0.03	0	0.20
			Muscle (w	N)			0.0	
Sea turtles		Testunides 0	34	286	0.14	0.15	0.0 0	0.39
BIRDS		AVES	Body Featl	hers (fw)				
Hawks, Eagles, Vultures		Accipitriformes	9	122	16.77	3.74	1.0 5	17.80
		Dracellariiformee	124			10.3	0.2	27.90
Albatrosses, Petrels, Shearwaters		Procellariiformes	124	3191	11.87		0.2 5 9.0	37.80
		Procellariiformes Gruiformes	124			10.3	0.2 5	37.80 9.04
Albatrosses, Petrels, Shearwaters		0		3191	11.87	10.3	0.2 5 9.0 4 0.2 5	
Albatrosses, Petrels, Shearwaters Rails and Cranes		Gruiformes	1	3191 126	11.87 9.04	10.3 4	0.2 5 9.0 4 0.2 5 0.1 8	9.04
Albatrosses, Petrels, Shearwaters Rails and Cranes Cormorants		Gruiformes Suliformes	1	3191 126 71	11.87 9.04 3.78	10.3 4 2.26	0.2 5 9.0 4 0.2 5 0.1	9.04 6.48
Albatrosses, Petrels, Shearwaters Rails and Cranes Cormorants Gulls, Terns, Other Shorebirds Penguins		Gruiformes Suliformes Charadriiformes Sphenisciformes	1 10 82 51	3191 126 71 1216 1127	11.87 9.04 3.78 2.43 1.26	10.3 4 2.26 2.25 1.26	0.2 5 9.0 4 0.2 5 0.1 8 0.0 2 0.8	9.04 6.48 11.66 5.90
Albatrosses, Petrels, Shearwaters Rails and Cranes Cormorants Gulls, Terns, Other Shorebirds Penguins Waterfowl		Gruiformes Suliformes Charadriiformes Sphenisciformes Anseriformes	1 10 82 51 3	3191 126 71 1216 1127 42	11.87 9.04 3.78 2.43 1.26 1.16	10.3 4 2.26 2.25	0.2 5 9.0 4 0.2 5 0.1 8 0.0 2 0.8 3 0.8	9.04 6.48 11.66 5.90 1.69
Albatrosses, Petrels, Shearwaters Rails and Cranes Cormorants Gulls, Terns, Other Shorebirds Penguins		Gruiformes Suliformes Charadriiformes Sphenisciformes	1 10 82 51 3 1	3191 126 71 1216 1127 42 31	11.87 9.04 3.78 2.43 1.26	10.3 4 2.26 2.25 1.26	0.2 5 9.0 4 0.2 5 0.1 8 0.0 2 0.8 3	9.04 6.48 11.66 5.90
Albatrosses, Petrels, Shearwaters Rails and Cranes Cormorants Gulls, Terns, Other Shorebirds Penguins Waterfowl		Gruiformes Suliformes Charadriiformes Sphenisciformes Anseriformes Phaethontiformes	1 10 82 51 3 1 Blood (ww	3191 126 71 1216 1127 42 31	11.87 9.04 3.78 2.43 1.26 1.16	10.3 4 2.26 2.25 1.26	0.2 5 9.0 4 0.2 5 0.1 8 0.0 2 0.8 3 0.8	9.04 6.48 11.66 5.90 1.69
Albatrosses, Petrels, Shearwaters Rails and Cranes Cormorants Gulls, Terns, Other Shorebirds Penguins Waterfowl		Gruiformes Suliformes Charadriiformes Sphenisciformes Anseriformes	1 10 82 51 3 1	3191 126 71 1216 1127 42 31	11.87 9.04 3.78 2.43 1.26 1.16	10.3 4 2.26 2.25 1.26 0.51	0.2 5 9.0 4 0.2 5 0.1 8 0.0 2 0.8 3 0.8 4 0.0 3	9.04 6.48 11.66 5.90 1.69 0.84
Albatrosses, Petrels, Shearwaters Rails and Cranes Cormorants Gulls, Terns, Other Shorebirds Penguins Waterfowl Tropicbirds		Gruiformes Suliformes Charadriiformes Sphenisciformes Anseriformes Phaethontiformes	1 10 82 51 3 1 Blood (ww	3191 126 71 1216 1127 42 31	11.87 9.04 3.78 2.43 1.26 1.16 0.84	10.3 4 2.26 2.25 1.26 0.51 16.3	0.2 5 9.0 4 0.2 5 0.1 8 0.0 2 0.8 3 0.8 4 0.0 3 0.0 3	9.04 6.48 11.66 5.90 1.69 0.84 209.3
Albatrosses, Petrels, Shearwaters Rails and Cranes Cormorants Gulls, Terns, Other Shorebirds Penguins Waterfowl Tropicbirds Albatrosses, Petrels, Shearwaters		Gruiformes Suliformes Charadriiformes Sphenisciformes Anseriformes Phaethontiformes Procellariiformes	1 10 82 51 3 1 Blood (ww 102	3191 126 71 1216 1127 42 31) 1398	11.87 9.04 3.78 2.43 1.26 1.16 0.84 6.23	10.3 4 2.26 2.25 1.26 0.51 16.3 4	0.2 5 9.0 4 0.2 5 0.1 8 0.0 2 0.8 3 0.8 4 4 0.0 3 0.0 3 0.0 3 0.1 9	9.04 6.48 11.66 5.90 1.69 0.84 209.3 7
Albatrosses, Petrels, Shearwaters Rails and Cranes Cormorants Gulls, Terns, Other Shorebirds Penguins Waterfowl Tropicbirds Albatrosses, Petrels, Shearwaters Gulls, Terns, Other Shorebirds		Gruiformes Suliformes Charadriiformes Anseriformes Phaethontiformes Procellariiformes Charadriiformes Charadriiformes	1 10 82 51 3 1 Blood (ww 102 146	3191 126 71 1216 1127 42 31) 1398 887	11.87 9.04 3.78 2.43 1.26 1.16 0.84 6.23 1.95	10.3 4 2.26 2.25 1.26 0.51 16.3 4 5.33	0.2 5 9.0 4 0.2 5 0.1 8 0.0 2 0.8 3 0.8 4 0.0 3 0.0 3 0.0 3 0.1	9.04 6.48 11.66 5.90 1.69 0.84 209.3 7 36.52
Albatrosses, Petrels, Shearwaters Rails and Cranes Cormorants Gulls, Terns, Other Shorebirds Penguins Waterfowl Tropicbirds Albatrosses, Petrels, Shearwaters Gulls, Terns, Other Shorebirds Cormorants Loons		Gruiformes Suliformes Charadriiformes Anseriformes Phaethontiformes Procellariiformes Charadriiformes Suliformes Gaviiformes	1 10 82 51 3 1 Blood (ww 102 146 37 37	3191 126 71 1216 1127 42 31) 1398 887 574 2129	11.87 9.04 3.78 2.43 1.26 1.16 0.84 6.23 1.95 1.38 1.25	10.3 4 2.26 2.25 1.26 0.51 16.3 4 5.33 1.89 0.63	0.2 5 9.0 4 0.2 5 0.1 8 0.0 2 0.8 3 0.8 4 4 0.0 3 0.0 3 0.0 3 0.1 9 0.0 0 0 0	9.04 6.48 11.66 5.90 1.69 0.84 209.3 7 36.52 17.14 3.60
Albatrosses, Petrels, Shearwaters Rails and Cranes Cormorants Gulls, Terns, Other Shorebirds Penguins Waterfowl Tropicbirds Albatrosses, Petrels, Shearwaters Gulls, Terns, Other Shorebirds Cormorants Loons Hawks, Eagles, Vultures		Gruiformes Suliformes Charadriiformes Anseriformes Phaethontiformes Procellariiformes Charadriiformes Suliformes Gaviiformes Accipitriformes	1 10 82 51 3 1 Blood (ww 102 146 37 37 37 28	3191 126 71 1216 1127 42 31) 1398 887 574 2129 86	11.87 9.04 3.78 2.43 1.26 1.16 0.84 6.23 1.95 1.38 1.25 0.74	10.3 4 2.26 2.25 1.26 0.51 16.3 4 5.33 1.89 0.63 1.05	0.2 5 9.0 4 0.2 5 0.1 8 0.0 2 0.8 3 0.8 4 4 0.0 3 0.0 3 0.0 3 0.1 9 0.0 0 0 0 0 0 0	9.04 6.48 11.66 5.90 1.69 0.84 209.3 7 36.52 17.14 3.60 7.40
Albatrosses, Petrels, Shearwaters Rails and Cranes Cormorants Gulls, Terns, Other Shorebirds Penguins Waterfowl Tropicbirds Albatrosses, Petrels, Shearwaters Gulls, Terns, Other Shorebirds Cormorants Loons Hawks, Eagles, Vultures Waterfowl		Gruiformes Suliformes Charadriiformes Sphenisciformes Anseriformes Phaethontiformes Charadriiformes Suliformes Gaviiformes Accipitriformes Anseriformes Anseriformes	1 10 82 51 3 1 Blood (ww 102 146 37 37 37 28 13	3191 126 71 1216 1127 42 31) 1398 887 574 2129 86 82	11.87 9.04 3.78 2.43 1.26 1.16 0.84 6.23 1.95 1.38 1.25 0.74 0.56	10.3 4 2.26 2.25 1.26 0.51 16.3 4 5.33 1.89 0.63 1.05 1.41	$\begin{array}{c} 0.2 \\ 5 \\ 9.0 \\ 4 \\ 0.2 \\ 5 \\ 0.1 \\ 8 \\ 0.0 \\ 2 \\ 0.8 \\ 3 \\ 0.8 \\ 4 \\ 0.0 \\ 3 \\ 0.0 \\ 3 \\ 0.0 \\ 3 \\ 0.0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\$	9.04 6.48 11.66 5.90 1.69 0.84 209.3 7 36.52 17.14 3.60 7.40 4.68
Albatrosses, Petrels, Shearwaters Rails and Cranes Cormorants Gulls, Terns, Other Shorebirds Penguins Waterfowl Tropicbirds Albatrosses, Petrels, Shearwaters Gulls, Terns, Other Shorebirds Cormorants Loons Hawks, Eagles, Vultures		Gruiformes Suliformes Charadriiformes Anseriformes Phaethontiformes Procellariiformes Charadriiformes Suliformes Gaviiformes Accipitriformes	1 10 82 51 3 1 Blood (ww 102 146 37 37 37 28	3191 126 71 1216 1127 42 31) 1398 887 574 2129 86	11.87 9.04 3.78 2.43 1.26 1.16 0.84 6.23 1.95 1.38 1.25 0.74	10.3 4 2.26 2.25 1.26 0.51 16.3 4 5.33 1.89 0.63 1.05	0.2 5 9.0 4 0.2 5 0.1 8 0.0 2 0.8 3 0.8 4 4 0.0 3 0.0 3 0.0 3 0.1 9 0.0 0 0 0 0 0 0 1	9.04 6.48 11.66 5.90 1.69 0.84 209.3 7 36.52 17.14 3.60 7.40

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r		1					
						0.1	
Tropicbirds	Phaethontiformes	2	49	0.24	0.06	8	0.27
		Eggs (ww))	
					2	0.0	
Loons	Gaviiformes	8	544	1.22	0.65	0	1.63
						0.1	
Albatrosses, Petrels, Shearwaters	Procellariiformes	18	269	0.47	0.29	2	1.18
						0.0	
Pelecans, Ibises, Herons	Pelecaniformes	38	315	0.40	0.24	3	1.90
Commenter la		42	244	0.20	0.40	0.1	4.07
Cormorants	Suliformes	12	244	0.30	0.10	3 0.0	1.07
Gulls, Terns, Other Shorebirds	Charadriiformes	200	1825	0.28	0.26	0.0	1.71
Guils, Terris, Other Shorebirds	Charadinomies	200	1825	0.28	0.20	0.0	1.71
Waterfowl	Anseriformes	10	132	0.26	0.15	0.0	0.43
		10	152	0.20	0.15	0.0	0.15
Hawks, Eagles, Vultures	Accipitriformes	31	190	0.08	0.03	2	0.15
						0.0	
Grebes	Podicipediformes	8	130	0.07	0.03	4	0.13
						0.0	
Penguins	Sphenisciformes	2	33	0.04	0.01	4	0.05
						0.0	
Falcons	Falconiformes	11	124	0.04	0.02	2	0.08
MARINE MAMMALS	MAMMALIA	Muscle (w	w)				
			`			0.0	
Toothed Whales	Cetacea: Odontoceti	401	4027	2.61	4.77	8	93.52
	Carnivora: Odobenidae, Otariidae,					0.0	
Seals and Walruses	Phocidae	128	1969	0.39	0.35	0	3.22
						0.0	
Baleen Whale	Cetacea: Mysticeti	28	531	0.09	0.08	2	0.74
						0.0	
Polar Bears	Carnivora: Ursus maritimus	5	77	0.08	0.05	6	0.24

13192 **7.4.2 Existing biomonitoring programs**

13193 The existing biomonitoring programs for Hg that are operated by various governments and other 13194 entities are identified within many national networks, including initiatives in the EU (Norway, Sweden, 13195 Spain, UK, Poland), Canada, United States, Japan, Republic of Korea, Colombia and Brazil, and global or regional networks (UNEP 2016). The Arctic is best monitored through AMAP (AMAP 2011) with valuable 13196 13197 subsets from Canada's National Contaminants Program (NCP) and the ARCTOX program based in Europe for tracking Hg in seabirds. There are many programs in the temperate regions of the U.S. (e.g., the U.S. 13198 Environmental Protection Agency's seafood Hg monitoring program and NOAA's mussel Hg watch 13199 13200 program) and Europe and Japan. In tropical countries, there are fewer national or regional long-term 13201 initiatives. Oceanic Hg monitoring efforts are many and can be found in the peer-reviewed literature 13202 and are summarized by GBMS (Figure 1; Evers et al. 2016).

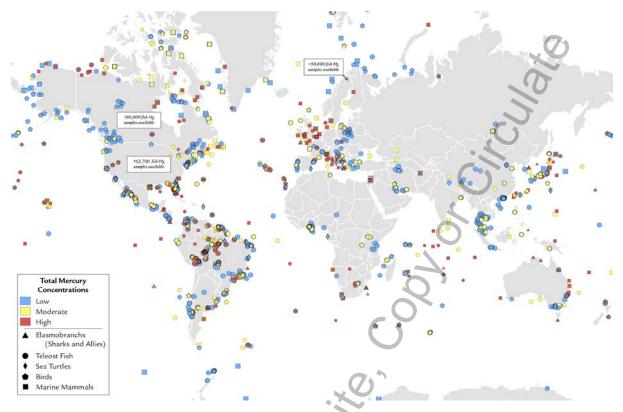




Figure 1. Distribution of four major taxa and their total Hg concentrations in three risk categories. Risk categories by major taxa 13205 and tissue type are: (1) Teleost and Elasmobranch fish muscle tissue (ppm, ww), <0.3=low, 0.3-1.0=moderate, >1.0= high; (2) 13206 Sea Turtle Blood (ppm, ww) – all tissues were deemed low exposure; (3) Bird Feathers (ppm, fw), <10=low, 10-20=moderate, 13207 >20=high; Adult Bird Blood (ppm, ww), <1.0=low, 1.0-3.0=moderate, >3.0=high; Eggs (ppm, ww), <0.5=low, 0.5-1.0=moderate, 13208 >1.0=high; Marine Mammal muscle (ppm, ww), <0.3=low, 0.3-1.0=moderate, >1.0=high.

7.5 Discussion 13209

7.5.1 Selection of best bioindicators 13210

The choice of target bioindicators depends on the question and circumstances. The initial choice of a 13211 human health vs. an ecological health endpoint is important and can be often combined if properly 13212 selected. Biota that have been identified to best fit these two categories are well described and should 13213 be categorized within biomes and associated aquatic ecosystems (Table 3). The taxa of greatest interest 13214 13215 for the Minamata Convention include fish, sea turtles, birds and marine mammals - and, because of the 13216 extensive scientific published literature the exposure of Hg in biota from around the world provides 13217 confidence in properly selecting species of interest (Evers et al. 2016b).

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13218

- 13219 Table 3. Potential choices of known bioindicators for ecological and human health as grouped by major terrestrial
- biomes and their associated aquatic ecosystems (Adapted from Evers et al. 2016b).

Target Terrestrial Biomes	Associated Aquatic Ecosystems	Ecological Health Bioindicators				Human and Ecological Health Bioindicators			
		Freshwater and Marine Fish	Freshwater Birds	Marine Birds	Marine Mammals & Sea Turtles	Freshwater Fish	Marine Fish	Marine Mammals	
Arctic Tundra	Arctic Ocean and associated estuaries, lakes, rivers	Sticklebacks ¹ (freshwater); Arctic Cod ² Sculpin ³ (marine)	Loons ^{4,5}	Fulmars ⁶ Murres ⁶	Polar Bears ⁷ Seals ⁸	Arctic Char ⁹ Arctic Grayling ¹⁰	Halibut ¹¹ Cod ¹¹	Beluga ^{2, 12} Narwhal ^{2, 12} Ringed Seal ⁵⁷ , Hooded Seal ⁸	
Boreal Forest and Taiga	North Pacific and Atlantic Oceans and associated estuaries, lakes, rivers	Perch ¹³ (freshwater); Mummichogs ¹⁴ (marine)	Loons ¹⁵ Eagles ¹⁶ Osprey ¹⁷ Songbirds ¹⁸ (Warblers, Flycatchers, Blackbirds)	Osprey ¹⁹ Petrels ^{20,} Albatrosses ^{50,} ⁵¹ Herring Gulls ⁵⁸	Mink ^{21,22} Otter ^{21,22} Seals ²³	Catfish ¹¹ Pike ¹⁰ Sauger ¹⁰ Walleye ¹⁰	Flounder ¹¹ Snapper ¹¹ Tuna ¹¹	Pilot Whale ²⁴	
Temperate Broadleaf and Mixed Forest	North Pacific and Atlantic Oceans, Mediterranean and Caribbean Seas, and associated estuaries, lakes rivers	Perch ¹³ (freshwater); Mummichogs ¹⁴ Rockfish ¹¹ Sticklebacks ²⁵ (marine)	Loons ⁴ Grebes ^{5,26} Egrets ²⁷ Herons ²⁷ Osprey ¹⁷ Terns ²⁶ Songbirds ¹⁸ (Warblers, Flycatchers, Wrens, Blackbirds, Sparrows) Herring Gulls ⁵⁹	Cormorants ²⁸ Osprey ^{5,19} Terns ^{26,28} , skuas ⁴⁹	Otter ^{21,22} Sea Turtles ^{29, 52} Seals ²³ , toothed whales ^{53,54}	Bass ^{10,30,31} Bream ¹¹ Mullet ¹¹ Walleye ³¹	Barracuda ¹¹ Mackerel ¹¹ Mullet ¹¹ Scabbard- fish ¹¹ Sharks ^{11,32} Swordfish ^{11,45} Tuna ^{11,32}		
Tropical Rainforest	South Pacific and South Atlantic and Indian Oceans and associated estuaries, lakes, rivers	Catfish ²³ Piranha ³⁴ Snook ¹¹ (freshwater); Bay Snook ^{11,34} (marine)	Egrets ²⁷ Herons ²⁷ Kingfishers ³⁵ Songbirds ³⁶ (Wrens, Thrushes, Flycatchers)	Albatrosses ^{37,3} ⁸ Noddy ^{39,47} Shearwaters ³⁹ Terns ^{39,} ⁴⁷ Tropicbirds ³⁹ , Frigatebirds ⁴ , penguins ⁴⁸	Otter ⁴⁰ Sea Turtles ²⁹ Seals ⁴¹ , toothed whales ^{55,56}	Catfish ¹¹ Snakehead ¹	Barracuda ¹¹ Grouper ⁴² Sharks ^{43,44,4} ⁶ Snapper ¹¹ Swordfish ⁴⁶ Tuna ⁴⁶		

¹Kenney et al. 2014, ²AMAP 2011, ³Riget et al. 2007, ⁴Evers et al. 2014, ⁵Jackson et al. 2016, ⁶Braune 2007, ⁷Rush et al. 2008, 13221 ⁸Dietz et al. 2013, ⁹Gantner et al. 2010, ¹⁰Eagles-Smith et al. 2016, ¹¹Evers et al. 2016a, ¹²Wagemann, and Kozlowska 2005, 13222 ¹³Wiener et al. 2012, ¹⁴Weis and Kahn 1990, ¹⁵Evers et al. 2011, ¹⁶Bowerman et al. 1994, ¹⁷Odsjo et al. 2004, ¹⁸Jackson et al. 13223 2015, ¹⁹Wiemeyer et al. 1988, ²⁰Goodale et al. 2008, ²¹Yates et al. 2005, ²²Klenavic et al. 2008, ²³Brookens et al. 2008, ²⁴Dam 13224 and Bloch 2000, ²⁵Eagles-Smith and Ackerman 2009, ²⁶Ackerman et al. 2016, ²⁷Frederick et al. 2002, ²⁸Braune 1987, ²⁹Day et al. 13225 2005, ³⁰Kamman et al. 2005, ³¹Monson et al. 2011, ³²Cai et al. 2007, ³³Bastos et al. 2015, ³⁴Mol et al. 2001, ³⁵Lane et al. 2011, 13226 ³⁶Townsend et al. 2013, ³⁷Finkelstein et al. 2006, ³⁸Burger and Gochfeld 2000, ³⁹Kojadinovic et al. 2007, ⁴⁰Fonseca et al. 2005, 13227 ⁴¹Marcovecchio et al. 1994, ⁴²Evers et al. 2009, ⁴³Kiszka et al. 2015, ⁴⁴Maz-Courrau et al. 2012, ⁴⁵Storelli and Marcotrigiano 13228 2001, ⁴⁶Bodin et al. 2017, ⁴⁷Sebastiano et al. 2017, ⁴⁸Carravieri et al. 2016, ⁴⁹Carravieri et al. 2017, ⁵⁰Bustamante et al. 2016, 13229 ⁵¹Anderson et al. 2010, ⁵²Maffucci et al. 2005, 53 Correa et al. 2013, 54 Aubail et al. 2013, 55 Bustamante et al. 2003, 56 13230 Garrigue et al. 2016, ⁵⁷Brown et al. 2016, ⁵⁸Burgess et al. 2013, ⁵⁹Weseloh et al. 2011 13231 13232

13233 7.5.1.1 Human health bioindicators

13234 There are many communities that partly depend on wild animals for subsistence, including marine fish 13235 (e.g., tuna and billfish around the world), freshwater fish (e.g., bass and pike in temperate lakes; catfish 13236 and tigerfish in tropical rivers), and marine mammals (cetaceans and pinnipeds in the Arctic). Depicting 13237 patterns of dietary MeHg uptake in humans are illustrated for marine fish at a global level (e.g., tuna, Figure 1) and in Small Island Developing States at a local level (e.g., Seychelles Study, Figure 2). 13238 13239 Freshwater lakes and rivers have many examples of elevated fish Hg concentrations around the world, especially in temperate regions (e.g., Scandinavia) and in the tropics (e.g., South America). In the Arctic, 13240 13241 fish and marine mammals are regularly taken by subsistence communities as important protein sources 13242 for a large portion of the population as well described by the Arctic Monitoring Assessment Program 13243 (AMAP 2011).

13244 Global Oceans – Case Study: Tuna species are one of the most important global sources of marine fish. 13245 Total FAO commercial harvests are nearly 3.5 million tonnes per year – although this may not include all fisheries properly and harvests could be higher (Pauly and Zeller 2016). Muscle Hg concentrations and 13246 commercial harvest vary widely by species (Figure 2). The smallest tuna species (e.g., skipjack tuna and 13247 yellowfin tuna) have average Hg concentrations under the U.S. EPA advisory level of 0.30 ppm (ww), 13248 while the largest species (e.g., Pacific and Atlantic bluefin tunas) have the highest average Hg 13249 concentrations. Even these patterns can vary though by size class within species and ocean basis origin. 13250 13251 For example, while yellowfin tuna tends to have lower average muscle Hg concentrations than seven of 13252 the nine tuna species with known Hg body burdens (Figure 2), individuals over 70kg are recommended to be avoided because of higher risks from Hg contamination (Bosch et al. 2016). Yellowfin and bigeye 13253 13254 tuna Hg concentrations grouped by major ocean basin indicates that the eastern and northern areas of 13255 the Pacific Ocean have significantly higher Hg concentrations than other ocean basins (Ferriss et al. 2011, Nicklisch et al. 2017) – an area where there are increasing tuna Hg concentrations recorded over 13256 13257 the past decade (Drevnick et al. 2015, Drevnick and Brooks 2017) and modelled for several decades 13258 thereafter (Sunderland et al. 2009). When considering the size of tuna and its origin another factor to 13259 consider is that processed tuna (e.g., canned) tends to be lower than fresh tuna in their Hg 13260 concentrations (Garcia et al. 2016).

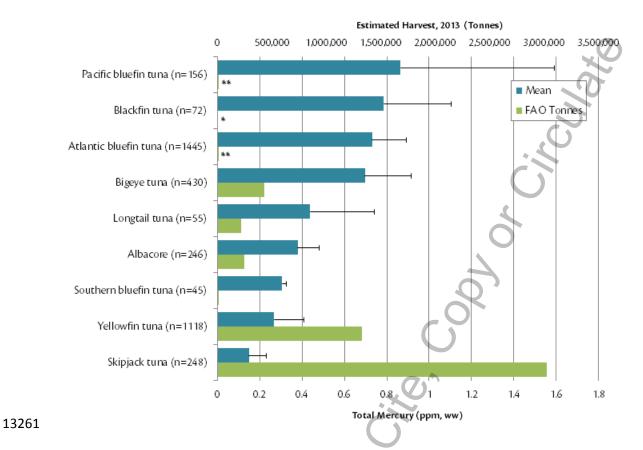


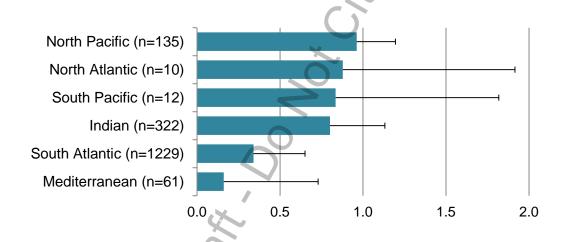
Figure 2. Average total Hg concentrations (ppm, ww) in muscle tissue of six tuna species compared with the FAO
harvests estimates (in tonnes) and tuna with harvests of 10-15,000 tonnes are depicted with ** and tuna with
harvest of <5,000 tonnes are depicted with *.

Small Island Developing States - Seychelles Case Study: Large pelagic species such as billfishes are one 13265 13266 of the more appropriate bioindicators for developing and understanding broad spatial gradients of Hg 13267 contamination in the world's oceans. Mercury body burdens in billfish, such as marlin (Drevnick and Brooks 2017, Vega-Sanchez et al. 2017) and swordfish (Mendez et al. 2001, Branco et al. 2007), are 13268 13269 some of the highest known for marine teleost fish (Table 1; Rodrigues and Amorim 2016). In swordfish, 13270 Hg body burdens vary according to major ocean basin with a tendency for the northern hemisphere 13271 having more elevated Hg concentrations than the southern hemisphere ocean basins (Figure 3; 0.83 +/-0.42 ppm in the North and 0.38 +/- 0.34 in the South). In addition to their high trophic level and 13272 relatively long lifespan, swordfish have important commercial value and are an important income source 13273 13274 for many Small Island Developing States (SIDS). In the Indian Ocean, 27,000 tonnes of swordfish have 13275 been harvested annually during 2006-2013 (including 270 tonnes caught by local semi-industrial fishing 13276 fleets in the Seychelles Exclusive Economic Zone-EZZ) and are mainly exported as whole fish to the

7-14

European Union (EU) (SFA 2016). The Seychelles Fisheries Authority (SFA) recently reported total Hg
concentrations of 0.7±0.4 ppm (ww) measured in Seychelles swordfish edible muscle, with Hg levels
increasing with fish size (Hollanda et al., in prep).

13280 The Seychelles, as other SIDS (such as Sri Lanka; Jinadasa et al. 2014), are required to determine the 13281 muscle total Hg concentrations of swordfish and other large fish species, when exporting to the 13282 European Union (EU) – which requires fish imports to have <1.0 ppm (ww) in tissue edible for humans. 13283 Fish that are over this advisory level by the EU are not permitted (i.e., large-sized specimens with the 13284 highest commercial value) and either remain within the Seychelles or are exported to other countries for 13285 less value, which have a significant adverse economic cost on the Seychelles fishing industry and the 13286 overall country. The Seychelles semi-industrial fishing fleet is thus trying to switch from swordfish to 13287 tuna, as tuna species within the EZZ generally have Hg concentrations < 0.5 ppm (ww) (Bodin et al., 13288 2017). This recent fishing development however may not be a long-term solution to cover the economic 13289 lost with swordfish because of the declining status of tuna populations in the Indian Ocean (e.g., 13290 yellowfin tuna: overexploited; bigeye tuna: fully exploited; IOTC 2016)



13291

Figure 3. Average total Hg concentrations (ppm, ww) in muscle tissue of one billfish species, the swordfish, in sixocean basins.

13294Temperate Lakes - Scandinavian Case Study:Freshwater fish across the Fennoscandian shield have13295been sampled over 50 years in more than 3,000 lakes and streams. Studies on temporal trends over the13296recent half decade show trends of decreasing Hg concentrations in freshwater fish. Mercury levels in the13297southern part of the region (55°N–64°N (S)) are generally higher relative those found in the north (64°N–1329870°N (N)). Fennoscandian fish Hg data (ww in the muscle tissue) covers important fish species for

- recreational fishing with perch (*Perca fluviatilis*) (S: 0.31 ± 0.27 ppm (n=20,276), N: 0.23 ± 0.18 ppm
- 13300 (n=2,326)), pike (*Esox lucius*) (S: 0.69 ± 0.36 ppm (n=24,849), N: 0.56 ± 0.36 ppm (n=3,360)), and Arctic
- 13301 char (*Salvelinus alpinus*) (S: 0.46 ± 0.31ppm (284), N: 0.09 ± 0.04 ppm (514)) having a tendency for
- 13302 higher Hg body burdens in the southern vs. the northern part of Scandinavia.

13303 Tropical rivers - South American Case Study: The major river basins of South America, including the 13304 Magdalena, Orinoco, Amazon and La Plata, support a large freshwater fishery, providing livelihoods for 13305 small-scale artisanal fisherman as well as major commercial enterprises (Barletta et al. 2010). In the 13306 interior, more remote areas of South America, ribeirinho communities are highly dependent on 13307 freshwater resources for their subsistence and for communities with high fish consumption, the risk of 13308 exposure to Hg and MeHg can also be high (Oliveira et al. 1010). Extensive research over several 13309 decades in the Amazon Basin has repeatedly identified the linkage between a diet high in fish 13310 consumption, particularly piscivorous and omnivorous species, with elevated concentrations of Hg in 13311 human biomarkers such as hair (Bidone et al. 1997; Lebel et al. 1997; Castillhos et al. 1998; Boischio and Henshel 2000; Bastos et al. 2006; Faial et al. 2015). 13312

The GBMS database for South America contains over 170 peer-reviewed publications on fish Hg 13313 13314 concentrations from more than 240 sites within 100 different waterbodies. From these published 13315 sources, more than 27,000 individual fish from more than 240 genera are represented. Mean Hg 13316 concentrations range from below detection limit to 4.4 ppm (ww). The most commonly sampled taxa include species within the Hoplias (tigerfishes), Serrasalmus (piranhas), Pseudoplatystoma (sorubim 13317 13318 catfishes), Cichla (neotropical cichlids) and Odontesthes (silversides) genera. Data from the South American GBMS database highlight areas of extensive freshwater sampling (e.g., Madeira and Tapajos 13319 13320 rivers of Brazil) as well as areas where extensive data gaps exist (e.g., the countries of Paraguay and 13321 Guyana).

From these data, biological Hg hotspots of concern for ecological and human health start to emerge (Figure 1). Much of the research on Hg in environmental and human Hg exposure has been conducted in areas impacted by ASGM. For effective long-term biomonitoring, and the establishment of regional baselines of Hg concentrations, future monitoring may also need to be conducted in areas where currently little or no information is available (e.g., Paraguay and Guyana).

13327 <u>Arctic – AMAP Case Study</u>: The Arctic Monitoring Assessment Programme (AMAP) regularly fosters
 13328 international collaboration and compiles measurements of Hg levels in arctic biota, including shellfish,

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13329 freshwater and marine fish, seabirds, marine and terrestrial mammals and people. Temporal trends 13330 from 83 long time-series for Hg in biota monitored at 60 sites around the Arctic establish one of the best 13331 standardized, long-term biomonitoring efforts for Hg in the world (AMAP 2011). There is a need for a 13332 concerted international effort to reduce Hg levels in the Arctic environment, because of (1) long-range 13333 atmospheric transport of Hg from distance source regions including increasing emissions in east Asia that total approximately 100 tons of Hg to the Arctic, (2) changing climate of warmer and longer ice-free 13334 seasons potentially promoting the production of MeHg, (3) the release of Hg stored over the previous 13335 13336 millennia in permafrost, soils, sediments and glaciers, and (4) the close association of native 13337 communities of people reliant on biota that are often upper trophic level species with elevated Hg body 13338 burdens (AMAP 2011, Dietz et al. 2013, Scheuhammer et al. 2015). Studies indicate that there has been a ten-fold increase in Hg levels in birds and marine mammals over the past 150 years with an average 13339 13340 annual rate of increase of 1-4% (AMAP 2011). More recently over the last 30 years, temporal trends of MeHg bioaccumulation in Arctic fish and wildlife have been inconsistent, with Hg concentrations 13341 13342 increasing in some cases but declining elsewhere depending on the species and location (Riget et al. 2011). Therefore, continued Hg biomonitoring is paramount to track the shifting Hg emissions and 13343 13344 deposition and thereafter the bioavailability of MeHg in the foodweb across the Arctic region and 13345 protecting indigenous communities from contamination, especially in the eastern Canadian Arctic and 13346 Greenland (AMAP 2011) and in consideration that global climate changes are creating further 13347 uncertainty (Mckinney et al. 2015).

13348 7.5.1.2 Ecological health bioindicators

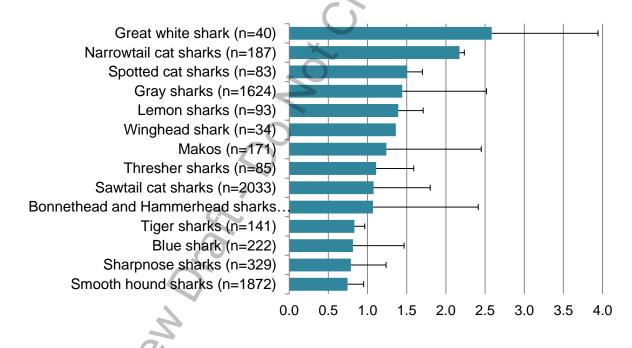
13349There are many species of fish and wildlife that are at risk to the adverse impacts of Hg on their13350physiology, behaviour and reproductive success (Dietz et al. 2013, Scheuhammer et al. 2015, Ackerman13351et al. 2016, Evers 2017, Whitney and Cristol 2017). Some species are considered high profile and are13352listed by IUCN on their Red List, or listed as threatened or endangered by the United States.

13353The selection of the proper suite of bioindicators depends on the question. Taxa suitability may vary13354according to ecosystem interests (e.g., at habitat or biome levels of relevance), spatial gradient13355resolution (e.g., local, regional or global), temporal timelines (e.g., short- or long-term), human or13356ecological health interests, endpoints of importance (e.g., reproductive impairment), known adverse13357thresholds (e.g., by tissue and taxa using endpoints of interest), sampling availability (e.g., simple or13358challenging), and sampling outcome (e.g., non-lethal or lethal). A provisional slate of some potential13359bioindicators for evaluating and monitoring environmental Hg loads for ecological health purposes can

7-17

be grouped in four target biomes and their associated waterbodies and by major taxa of interest (Table
3; Evers et al. 2016b).

13362 Sharks – Case Study: Many elasmobranchs (sharks, skates and rays) are well above the human health advisory levels set by the World Health Organization (1.0 ppm, ww; Table 1). Species within the 13363 13364 mackerel and ground sharks generally have elevated Hg body burdens (de Pinho et al. 2010, de Carvalho 13365 et al. 2014, Teffer et al. 2014, Matulik et al. 2017) and are of particular concern because of their high 13366 conservation status and that they are often used for food in some places (e.g., Central America). 13367 Although human health standards are well-established for the consumption of fish based on their Hg 13368 concentrations, the potential adverse impacts of MeHg on organisms, like sharks, are not well 13369 understood. Chronic dietary MeHg uptake of 0.2 ppm (ww) in freshwater fish had effects on reproduction and other subclinical endpoints (Depew et al. 2012). While most sharks are well over this 13370 13371 threshold level and many shark populations are experiencing declines, it is challenging to link MeHg toxicity to significant adverse effects. Of the 14 shark genera with published muscle Hg concentrations, 13372 13373 average levels exceed 1.0 ppm (ww) in 71% of the genera.



13374

Figure 4. Average total Hg concentrations (ppm, ww) in muscle tissue of sharks by genus from the Orders ofMackerel and Ground Sharks.

13377 Seabirds – Case Study: Marine Birds Case Study: Most seabirds are situated high in the food web, so
 13378 they experience the biomagnification process and thus are highly exposed to MeHg (Monteiro and

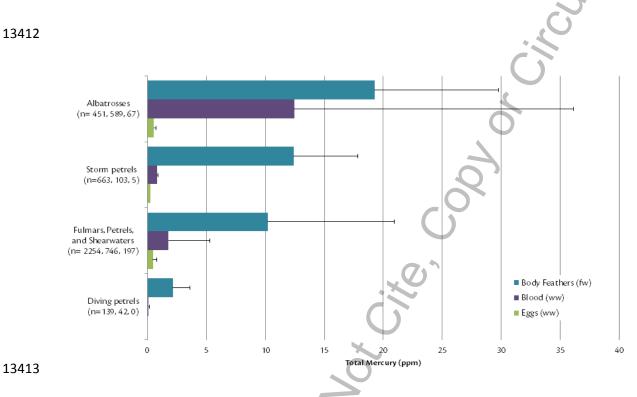
13379 Furness 1995). Because of their feeding ecologies and specific features (e.g., breeding sequence, molting, foraging ranges, migration patterns), seabirds generally have elevated body burden of Hg which 13380 13381 can reduce their reproductive capacity and impact their demography (Tartu et al. 2013, Goutte et al. 13382 2014ab). To date, a large number of studies have focused on seabirds from tropical to polar regions and 13383 from coastal to oceanic zones, covering most of the world's oceans (Table 1; Elliott and Eliott 2013). On 13384 a global scale, seabirds show a wide range of Hg concentrations regardless of the tissue examined (feathers, blood, eggs) with broad spatial differences as well as variation according to the phylogeny. For 13385 13386 instance, penguins have the lowest Hg concentrations in eggs, blood and feathers (with the exception of 13387 tropicbirds in feathers), whereas Procellariiforms (e.g., petrels, shearwaters and albatrosses) generally had the highest ones (Table 1). Procellariiforms are the best studied group and they display a wide range 13388 of tissue Hg concentrations which reflect some phylogenetic differences. Seabirds within the family 13389 13390 Diomedea (i.e., albatrosses) have the highest Hg concentrations among all seabirds (Muihead and Furness 1988; Stewart et al. 1999; Anderson et al. 2010). 13391

The most important factor for predicting seabird Hg exposure, and therefore risk, is their foraging 13392 13393 ecology. Because seabirds feed on a wide range of habitats, from the littoral zones to the oceanic environment (e.g., benthic and pelagic), they reflect Hg contamination from different parts of the 13394 13395 ecosystems both horizontally (e.g., coastal, benthic and oceanic food webs) and vertically (i.e. epipelagic 13396 and mesopelagic food webs). Therefore, the study of a group of seabirds with contrasting ecologies from 13397 the same region allows determination of MeHg availability for multiple marine zones and therefore a more holistic view (Ochoa-Ocuña et al., 2002). As an example, crustacean-feeding seabirds have lower 13398 Hg exposure than cephalopod- and fish-feeders (Carravieri et al. 2014) and epipelagic seabirds have 13399 13400 lower Hg exposure than those relying on mesopelagic prey (Ochoa-Ocuña et al., 2002). Therefore, 13401 seabirds of the highest trophic levels with high Hg intakes (such as albatrosses or skuas), can suffer the 13402 effects of MeHg toxicity that are associated with potential long-term declines in their populations 13403 (Goutte et al. 2014a, b).

In storm petrels from the northern hemisphere they have 10 times higher concentrations in the feathers
than those from the southern hemisphere (14.1 ± 3.9 vs 1.6 ± 1.4 ppm, respectively). Such a difference is
not found for albatrosses between hemispheres, but these patterns should be explored further and
should be based on seabirds sharing not only close phylogeny but similar trophic ecology.

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- 13408 Seabirds permit Hg monitoring across large geographical scales and variations within the same species
- 13409 over longitudinal (e.g., brown noddy) or latitudinal scales (e.g. skuas). The differences of Hg
- 13410 contamination recorded in seabird tissues does reveal both differences of major ocean basin
- 13411 contamination and latitudinal gradients of contamination for a single basin.



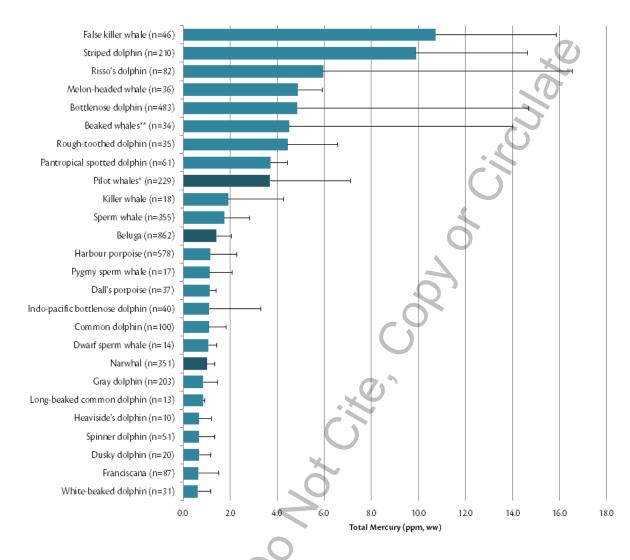
- Figure 5. Average total Hg concentrations (ppm) in three tissues (fw in feathers, ww in blood and eggs) of seabird
 families within the Order Procellariformes.
- 13416 Loons/Divers - Case Study: Species within the Order Gaviiformes (loons or divers) are piscivores that breeding on 13417 freshwater ponds and lakes in temperate and Arctic areas of the Northern Hemisphere. The larger loon species 13418 (Common Loon, Gavia immer, and Yellow-billed Loon, Gavia adamsii) are obligate piscivores and in response, have 13419 some of the highest average Hg body burdens of birds in the world (Table 2). In the winter, all loon species 13420 migrate to marine ecosystems (with parts of some populations overwintering on freshwater lakes). Loons have 13421 been used as bioindicators of MeHg availability in both their breeding and wintering areas for several decades 13422 (Evers et al. 1998, 2008, 2011a, 2014; Jackson et al. 2016). In Canada, the Common Loon and its prey are being 13423 used to evaluate the success of national regulatory standards to reduce Hg emissions to the landscape 13424 (Scheuhammer et al. 2016). The effects of Hg on loon reproductive success are now well established (Evers et al. 13425 2011, Depew et al. 2012b) and are used as benchmarks for evaluating ecological concern.

13426 Landbirds – Case Study: Many species of invertivorous birds (e.g., herein landbirds) are at high risk to 13427 Hg exposure. Avian invertivores often have higher body burdens of Hg within an ecosystem versus avian 13428 piscivores (Evers et al. 2005) and may have higher sensitivity to MeHg adversely impacting their rates of 13429 reproductive success (Heinz et al. 2009, Jackson et al. 2011a). There are now an increasing number of studies that have characterized Hg exposure in one group of landbirds, songbirds (Order Passeriformes); 13430 and, within the group of songbirds, certain species and breeding habitats are at higher risk than others. 13431 Generally gleaning and flycatching songbirds that breed in wetland habitats (Edmonds et al. 2010, 13432 13433 Jackson et al. 2011b, Lane et al. 2011, Jackson et al. 2015, Ackerman et al. 2016), including rice fields 13434 (Abeysinghe et al. 2017), are at highest risk to Hg exposure, especially species that forage on predaceous arthropods such as spiders (Cristol et al. 2008). Songbird species where most of their annual life cycle is 13435 13436 within wetland-oriented ecosystems and that migrate long-distances (e.g., neotropical migrants or 13437 palearctic migrants) may be at greatest risk to chronic Hg exposure adversely impacting reproductive 13438 success and ultimately population viability.

Marine Mammals - Case Study: Toothed whales and some pinnipeds (or seals) are the marine 13439 mammal taxa of greatest concern for human and ecological health purposes, with high concentrations 13440 of Hg recorded in brain tissue with associated signs of neurochemical effects (Table 1, Dietz et al. 2013). 13441 13442 Many subsistence communities, mostly in the Arctic, depend on the harvest of species such as the narwhal, beluga, pilot whales, and ringed seals (Table 3). Although the effect levels in marine mammals 13443 13444 is little understood (Desforges et al. 2016), a study on bottle-nosed dolphins found lesions were created 13445 in the liver at 61 ppm (ww) and are being used by scientists as a good benchmark for assessing ecological concern (Dietz et al. 2013). While liver tissue generally has a small percentage of MeHg and is 13446 13447 challenging to relate to muscle tissue (which is a more relevant tissue to relate for human health 13448 purposes, Table 1), most species of toothed whales have average muscle tissue Hg concentrations well 13449 above 1.0 ppm (ww) (which generally has >95% MeHg content).

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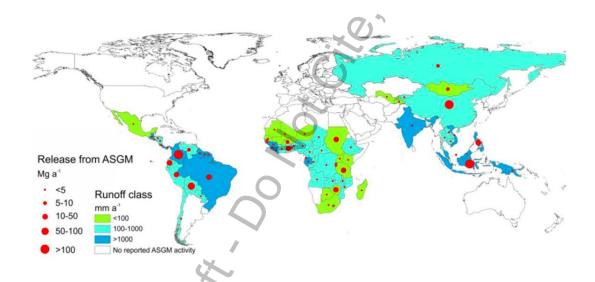
13450

Figure 6. Average total Hg concentrations (ppm, ww) in muscle tissue of toothed whales by species (except beaked
whales were combined under the family, Hyperoodontidae, and the two species of pilot whales were grouped).

13453Therefore, toothed whales appear to be one of the most vulnerable groups of marine mammals with13454mean Hg concentrations (2.61 ppm, ww; Table 1) well above the WHO human health advisory level13455(which is most relevant with beluga and pilot whales, because of the dependence of certain Arctic13456human communities on them) and several species over 4.0 ppm (ww) (Figure 6). Various species of13457porpoises and dolphins (Aubail et al. 2013, Correa et al. 2013), as well as beaked whales (which13458specialize in foraging on deep water cephalopods) generally have elevated Hg body burdens (Figure 6;13459Bustamante et al. 2003, Garrigue et al. 2016).

13460 7.5.2 Overarching global patterns

- 13461The compilation of existing biotic Hg data is an important approach to understand broad spatial13462gradients and temporal patterns. Models based on existing data and scientific findings are useful for13463extending observations in space and time. Recent global modelling efforts show 55% of global Hg(II)13464deposition occurs over the tropical oceans (Horowitz et al., 2017). Ocean cruise observations also show13465high MeHg concentrations in seawater in equatorial upwelling regions of the ocean (Mason and13466Fitzgerald, 1993).
- 19100 Hitzgerald, 1990).
- 13467 In freshwater ecosystems, large contaminated sites are expected to be a main driver of variability in
- 13468 freshwater biota concentrations. One recent effort to characterize global aquatic Hg releases to inland
- 13469 ecosystems is therefore especially important for understanding the spatial distribution of these
- 13470 locations (Kocman et al., 2017). One major driver of such spatial patterns is the location of artisanal and
- 13471 small-scale gold mining (ASGM) activities in developing countries (Figure 7).



13472

13473 Figure 7. Global release of Hg from ASGM activities.

13474 7.5.2.1 Spatial Gradients

- 13475 The availability of MeHg to high trophic level organisms is not uniform across the world. Some
- 13476 ecosystems are more sensitive to Hg input than others (Driscoll et al. 2007) and it is these areas where
- 13477 biological Hg hotspots can form and are especially pronounced in higher trophic level organisms (Evers
- 13478 et al. 2007). Such areas are generally associated with wetlands and can be particularly pronounced in
- ecosystems with water chemistry variables such as low pH, moderate to high dissolved organic carbon

13480 concentrations, and low to moderate primary productivity. Fluctuating water levels can have a 13481 particularly important contribution in generating higher methylation rates and increases in MeHg 13482 bioavailability; and, may happen at daily (e.g., estuaries), monthly (artificial reservoirs), or ever seasonal (transition to wet season in the tropics) timeframes. Therefore, the determination of areas that may be 13483 13484 elevated with MeHg availability does not have a linear relationship of the deposition or release of Hg 13485 into the environment. As an example, some of the lowest air Hg deposition levels in North American are in Kejimkujik National Park in Nova Scotia, Canada, yet the biotic MeHg exposure is some of the highest 13486 in North America for fish and loons (Evers et al. 1998, Wyn et al. 2010). The identification of potential 13487 13488 biological Hg hotspots can be made through the collection of existing biotic data (Evers et al. 2011) and 13489 modelling ecosystem sensitivity.

13490 7.5.2.2 Temporal Trends

New models simulating the deposition of Hg from anthropogenic emissions at global scales indicate a 13491 decrease of up to 50% in the Northern Hemisphere and up to 35% in the Southern Hemisphere (Pacyna 13492 et al. 2016). While tracking Hg emissions, deposition and releases are important tools for understanding 13493 13494 patterns of environmental Hg loads, but the relationship between modelled (or measured) deposition 13495 and concentrations biota is poorly understood. Trends in Hg concentrations are thought to differ 13496 among ocean basins because anthropogenic emissions have strongly declined in North America and Europe, leading to large declines in atmospheric concentrations, especially in the Atlantic Ocean (Zhang 13497 13498 et al., 2016). Lee and Fisher (2016) postulated that this may also explain observed declines in Atlantic 13499 Bluefin tuna Hg concentrations between 2004 and 2012 in the North Atlantic Ocean.

By contrast, both atmospheric emissions and freshwater discharges of Hg have been growing on the
Asian continent leading to increased Hg pollution in the North Pacific Ocean (Streets et al., 2009;
Sunderland et al., 2009, Zhang et al. 2015). Temporal data on fisheries in the North Pacific are more
limited but some researchers have suggested there is evidence for increases in tuna Hg concentrations
over the past several decades (Drevnick et al., 2015) which is further supported in an additional analyses
of bigeye tuna for the same area (Drevnick and Brooks 2017).

As an example of the importance of generating baselines and how factors, such as climate change, are key can be found in Canada. Total Hg levels in aquatic birds and fish communities have been monitored across the Canadian Great Lakes by Environment and Climate Change Canada for the past 42 years (1974–2015) at 22 stations (Blukacz-Richards et al. 2017). For the first three decades, Hg levels in gull

- 13510 eggs and fish declined at all stations. In the 2000s, trend reversals were apparent for many stations and
- 13511 in most of the Great Lakes, although the specific taxa responsible varied. While strong trophic
- 13512 interactions among birds and fish is apparent, there also appears to be the strong likelihood of a trophic
- 13513 decoupling in some areas, which indicates the importance of not only long-term Hg biomonitoring
- 13514 efforts, but study designs that include other parameters that could be influenced by climate change
- 13515 (Pinkney et al. 2015).

13516 **7.5.3 Biomonitoring programs**

- 13517 Outside of the AMAP program (featured earlier in this chapter), an analysis of the geographical coverage
- 13518 of Hg biomonitoring networks reveals a general lack of national initiatives around the world. Per
- 13519 information gathered as part of the UNEP review of biomonitoring programs, there are no such national
- 13520 activities being undertaken in Africa and Australia (UNEP 2016). Most Asian countries are minimally
- 13521 involved with national initiatives to monitor Hg levels in biota, with notable exceptions of Japan and the
- 13522 Republic of Korea where more extensive programs exist.
- 13523In North America, Canada's Northern Contaminants Program is an example of an integrated initiative for13524Hg monitoring throughout Canada's vast Arctic territory (NCP 2017). Since its establishment in 1991, the13525program has focused on the measurement of contaminants (including Hg) in fish and wildlife that are13526traditional foods of northern Indigenous peoples. Monitoring and research funded by the program13527generates science on abiotic processes, spatial and temporal trends of MeHg bioaccumulation in biota,13528and human exposure to Hg from wild foods. One of the strengths of the program is the interdisciplinary13529approach taken to assess and monitor risks of Hg to ecological and human health through the
- 13530 participation of Indigenous organizations, environmental scientists, and human health professionals.
- In addition to the AMAP program, there is an additional example of an international collaboration called
 ARCTOX, a program where seabird blood and feather samples have been collected over 54 Arctic sites
 and on a total of 14 seabird species (although not every species are sampled at each site). Samples are
 currently being collected or planned across Arctic countries, including U.S., Canada, Greenland,
 Scandinavia, and Russia.

Meanwhile, the hundreds of local studies, which are reflected within the GBMS database, are conducted by the global scientific community and together provide a comprehensive and geographically balanced global data platform about existing biotic Hg concentrations (Table 1). Based on the GBMS database, some of the countries with the highest fish consumption are poorly covered by biomonitoring efforts

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13540 (e.g., Western and Central Africa [except Ghana] and many parts of Asia). Additional efforts are

- 13541 therefore needed to develop and implement projects to fill geographic and ecosystem gaps. Although
- 13542 national efforts can be keystones for regional biomonitoring networks, local scientific studies can make
- 13543 a significant and welcome contribution toward better identifying where, what and when to conducting
- 13544 biomonitoring.

13545To provide sustainable and long-term biomonitoring capacity in key regions around the world (e.g.,13546Arctic, tropical areas associated with ASGM, and SIDS), the focus should be placed on expanding and13547stabilizing existing national initiatives. Moreover, it is crucial to foster international collaboration and13548coordination among national projects to create harmonized regional approaches, and to strive, where13549possible, to integrate biomonitoring activities into an interdisciplinary framework to assess ecological

and human health risk that can be stitched together to represent regional and eventually global

13551 spatiotemporal patterns.

13552 7.5.4 Linkages between Hg source types and biota

Linkages between major Hg source types and biota can now be accomplished with confidence through the use of Hg isotopes (Blum et al. 2014, Kwon et al. 2014). Mercury isotopes can separate the origin of Hg from coal burning facilities, chlor-alkali facilities, gold mining, and other source types. Separation of current major Hg source types from existing contaminated sites are of interest to identify how they may influence human and ecological health as characterized through bioindicators for purposes related to the Minamata Convention (Evers et al. 2016b).

13559 7.6 Summary of Findings

13560 In summary, the careful selection and use of bioindicators that closely match objectives of the 13561 interested parties can be a cost-effective and time efficient way to track human and ecological health 13562 from the anthropogenic loading of Hg onto the water and landscape at a global level (Evers et al. 13563 2016b). The methods for biomonitoring and the interpretation of the tissues sampled are generally well-described for our target taxa. The extensive knowledge of Hg exposure in a wide range of fish and 13564 13565 wildlife that are available in the peer-reviewed literature and now in the GBMS database provide a 13566 platform for best selecting the proper species or guild and to know what taxa can provide the upper 13567 levels of MeHg dietary uptake within a certain biome or waterbody. Biomonitoring should build from 13568 existing programs, which are generally found within developed countries at local, national and

13569 sometimes regional levels. Global pilot projects based on existing networks with local organizations and 13570 governmental agencies have been tested for fish (Buck et al. Submitted) and humans (Trasande et al. 13571 2016) and biomonitoring approaches in temperate marine ecosystems are well described (Evers et al. 2008). Generating a more global approach that can stitch together the existing biomonitoring programs 13572 and identify the ecosystem, taxa, or geographic gaps can be completed within a structured plan. Once 13573 country needs and interests of the Minamata Convention are determined at the Conference of Parties, it 13574 is feasible to generate a biomonitoring approach that will assist in evaluating the effectiveness of parts 13575 13576 of the treaty.

13577 7.7 Critical Knowledge Gaps

By identifying critical knowledge gaps and adopting quantitative and replicable approaches a 13578 harmonized biomonitoring effort can be developed for all countries to use. One potential approach is to 13579 13580 create a technical toolkit (i.e., spreadsheet of multiple data layers) that can quantify where, when, how and what to monitor for tracking environmental Hg loads, their changes over time, and potential 13581 impacts to human and ecological health. An Expert Group, compilation of existing data, and the 13582 development of a biomonitoring toolkit would provide: (1) a group of scientists and policymakers who 13583 13584 can serve as advisors to the Conference of Parties, (2) a standardized and comprehensive database 13585 made available to Parties; (3) a peer-reviewed scientific platform of biomonitoring information (existing 13586 and new) that can be translated for policy purposes; and (4) a demonstrated model for training local 13587 field biologists and lab technicians that will ultimately build regional capacity and independence.

13588 Iterative efforts to link realistic and applied biomonitoring efforts at local levels with science groups 13589 dedicated toward assisting the Conference of Parties of the Minamata Convention will help keep pace 13590 with the many emerging scientific findings that may fill existing information gaps that will be key for 13591 global policymaking.

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13593 **7.8 References**

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